City Council Agenda

Monday, October 14, 2024
6:00 PM
City Council Chambers

(Any times listed are approximate – please note that items may be earlier or later than listed on the agenda)

6:30 p.m. **1. Roll Call**
Voting and Seating Order: Etten, Groff, Strahan, Schroeder, and Roe

6:31 p.m. **2. Pledge of Allegiance**

6:32 p.m. **3. Approve Agenda**

4. Public Comment

5. Recognitions and Donations

6:38 p.m. **6. Items Removed from Consent Agenda**

7. Business Items

6:40 p.m. a. Receive Ramsey County Presentations

- Ramsey County Overview by Commissioner Mary Jo McGuire
- Ramsey County HRA Special Legislation
- Homelessness and Housing Stability
- Environmental Service Center and Food Scraps Program

7:40 p.m. b. Discuss and Consider Approval to Solicit Proposals for a Comprehensive Evaluation of Police Resources and Operational Efficiency

8. Council Direction on Councilmember Initiated Agenda Items

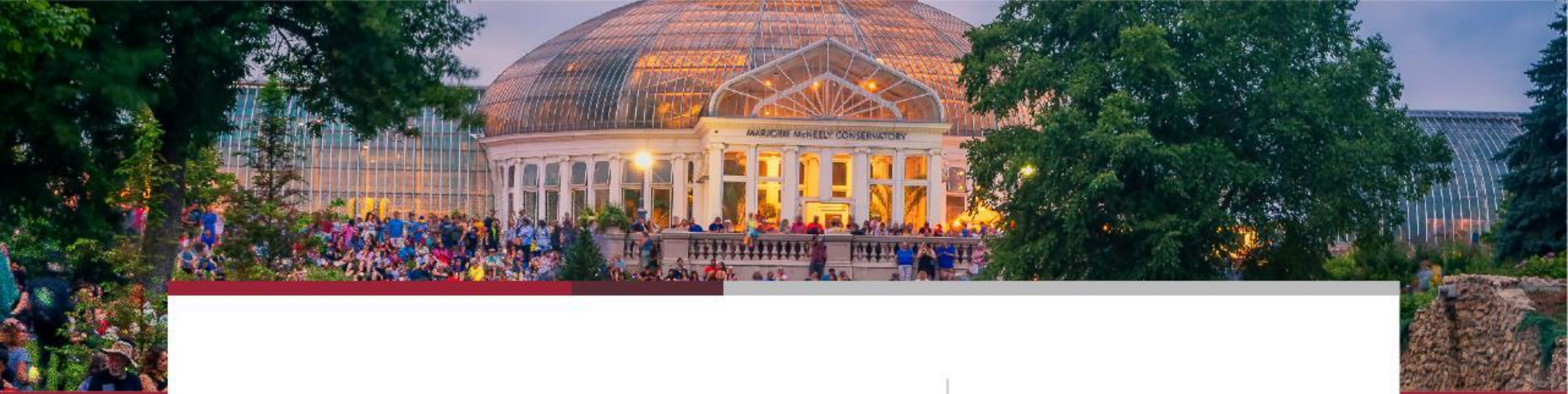
9. Approval of City Council Minutes

10. Approve Consent Agenda

8:20 p.m. **11. Future Agenda Review, Communications, Reports, and Announcements - Council and City Manager**

a. Future Agenda Review

8:30 p.m. **12. Adjourn**



Ramsey County Update
Commissioner Mary Jo McGuire
City of Roseville
October 14, 2024

RAMSEY COUNTY

Agenda

- Introduction
  - Commissioner Mary Jo McGuire, District 2
  - Commissioner Mai Chong Xiong, District 6 and Chair of Ramsey County Housing and Redevelopment Authority
- Ramsey County Community & Economic Development (CED) Department and Housing and Redevelopment Authority (HRA) Levy
  - Josh Olson, Interim Director
- Ramsey County Housing Stability Department
  - Keith Lattimore, Director
  - Anthony McWell, Manager
- Environmental Service Center & Food Scraps
  - Daniel Schmidt, Interim Division Manager

Vision

A vibrant community where all are valued and thrive.

Mission

A county of excellence working with you to enhance our quality of life.

Goals

WELL-BEING

PROSPERITY

OPPORTUNITY

ACCOUNTABILITY

Introduction

Strategic Priorities

The Board of Commissioners establishes the vision, mission and goals that guide Ramsey County: well-being, prosperity, opportunity, and accountability.

Vision: A vibrant community where all are valued and thrive.

Mission: A county of excellence working with you to enhance our quality of life.

Goals:

1. Strengthen individual, family and community health, safety and **well-being**
2. Cultivate economic **prosperity** and invest in neighborhoods with concentrated financial poverty
3. Enhance access to **opportunity** and mobility for all residents and businesses
4. Model fiscal **accountability**, transparency and strategic investments

Countywide Strategic Plan

Seven strategic priorities *(available online)*

1. Residents first: effective, efficient and accessible operations
2. Advancing racial and health equity and shared community power
3. Aligning talent attraction, retention and promotion
4. Putting well-being and community at the center of Justice System Transformation
5. Advancing a holistic approach to strengthen individuals and families
6. Responding to climate change and increasing community resilience
7. Intergenerational prosperity for racial and economic inclusion


Strategic Team
Health and Wellness
Community Corrections
Financial Assistance Services
Health and Wellness Administration
Public Health
Social Services
Veterans Services
Economic Growth and Community Investment
Community & Economic Development
EGCI Administration
Housing Stability
Library
Parks & Recreation
Property Management
Public Works
Workforce Solutions
Residents
Safety and Justice
County Attorney's Office
County Sheriff's Office
Emergency Communications
Emergency Management & Homeland Security
Medical Examiner
Information and Public Records
Communications & Public Relations
County Assessor
Enterprise & Administrative Services
Information Services
Property Tax, Records & Election Services
County Manager's Office / Finance / Human Resources / Policy & Planning / Chief Clerk / Compliance & Ethics / Systems Transformation

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Ramsey County Community and Economic Development Department (CED)

Josh Olson, Interim Director
Community & Economic Development Department

Ashland Apartments, Saint Paul

RAMSEY COUNTY

What is the Community & Economic Development Department?

Housing Infrastructure Programs

Redevelopment Programs

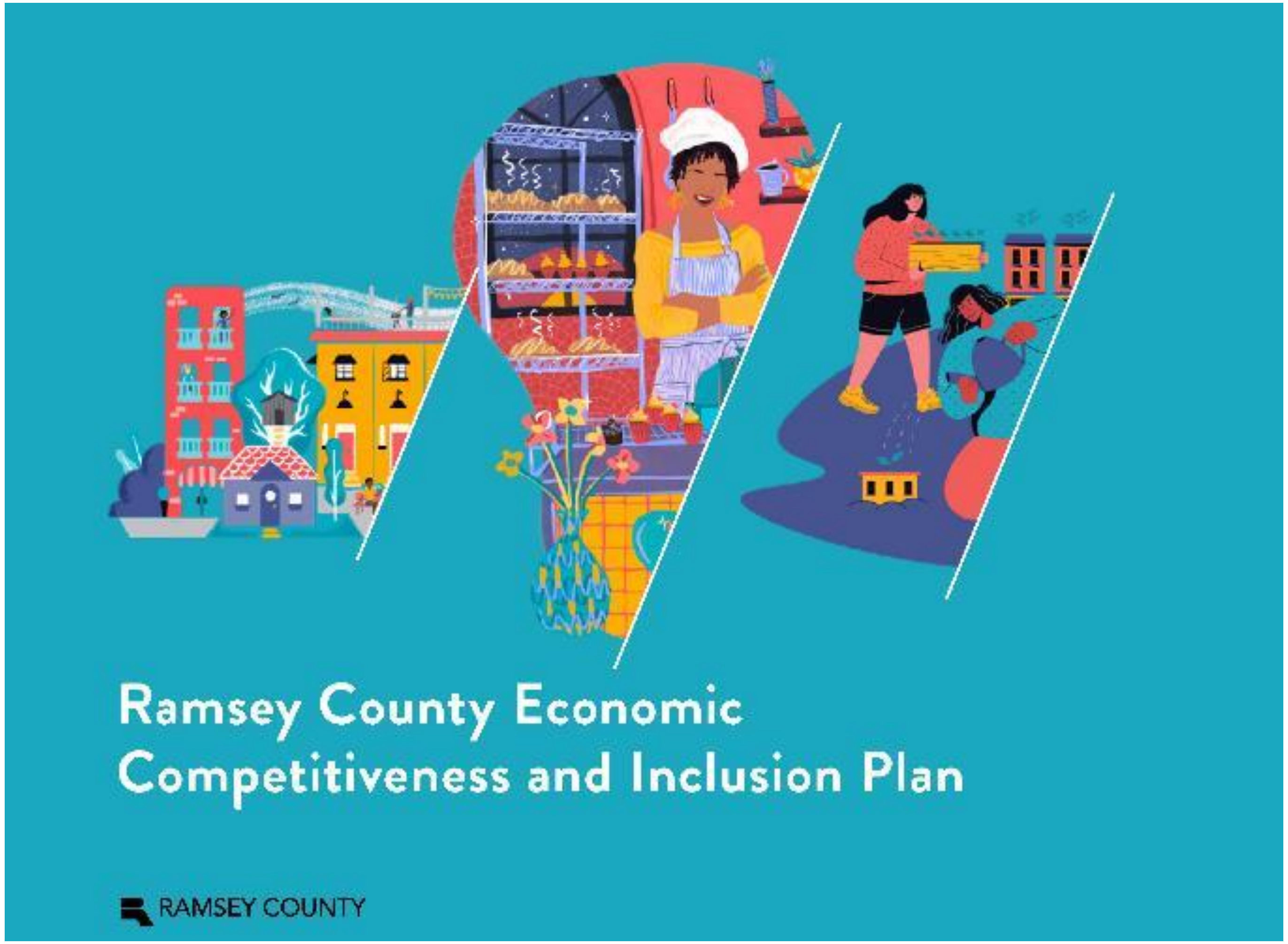
Real Estate Projects

Business Support & Growth Programs

Identifying CED's role and funding

	Pre 2019 ***Baseline***	**2019** ***Transition***	**2020/21** ***COVID/ECI Plan***	**2022** ***HRA Levy Starts***	**2023-2024**	**2025 &** ***Looking forward***
	✓ Administer HUD entitlement programs.	✓ Open to Business. ✓ Regional Portal (RCMB). ✓ Corridor Revitalization Pilot. ✓ $8.9m GO Bonding for Affordable Projects	✓ Finalized ECI Plan. ✓ Deployed $25M in COVID small business relief. ✓ NOAH II Impact Fund. ✓ Dedicated $37m ARPA funds to affordable projects.	✓ Housing Development Solicitation. ✓ Critical Corridor Program debut. ✓ Down Payment Assistance revamp..	✓ Site Assessment Grant debuts. ✓ Emerging and Diverse Developers Program introduced. ✓ ARPA funds awarded to affordable projects • 'Support and Stabilize'.	• Small Business Reimagination Grant. • ECI Plan 2.0.
			KEY POINT:	*A more responsive, diverse mix of programming*		
$	• CDBG/HOME • ERF	• CDBG/HOME • ERF • GO Bonds - ***NEW***	• CARES - ***NEW*** • CDBG-CV- ***NEW*** • CDBG/HOME • ERF • GO Bonds • HOME-ARP - ***NEW***	• ARPA - ***NEW*** • CDBG/HOME • ERF • HRA Levy - ***NEW*** • GO Bonds	• ARPA • CDBG/HOME • ERF • HRA Levy • LAHA - ***NEW*** • SAHA - ***NEW***	• CDBG/HOME • ERF • HRA Levy • LAHA • SAHA
			KEY POINT:	*A more sustainable, locally driven funding model*		

View acronym key



The strategies in the **ECI Plan** prioritize inclusion in future investments and other actions related to housing, job creation, workforce development and place-based investments.

View the full plan

Track the progress

3

Housing and Redevelopment Authority (HRA) Levy

Litmore Apartments, Little Canada

RAMSEY COUNTY

Housing and Redevelopment Authority (HRA) Levy

- County approves HRA area of operation (excluding North Saint Paul) and approves 2022-2023 budget with levy for Housing and Redevelopment Authority.
    - Ramsey County was the ***last metropolitan county to levy*** from its Housing and Redevelopment Authority
- $12.6 Million (2024 approved HRA Levy)
- Funding is guided by Economic Inclusion and Competitiveness Plan (Released: March 2021)

Programming Funded by HRA Levy

Housing Programs

- Affordable Housing infrastructure investments
- Down payment assistance (FirstHome)
- Emerging & Diverse Developers Program

Redevelopment Programs

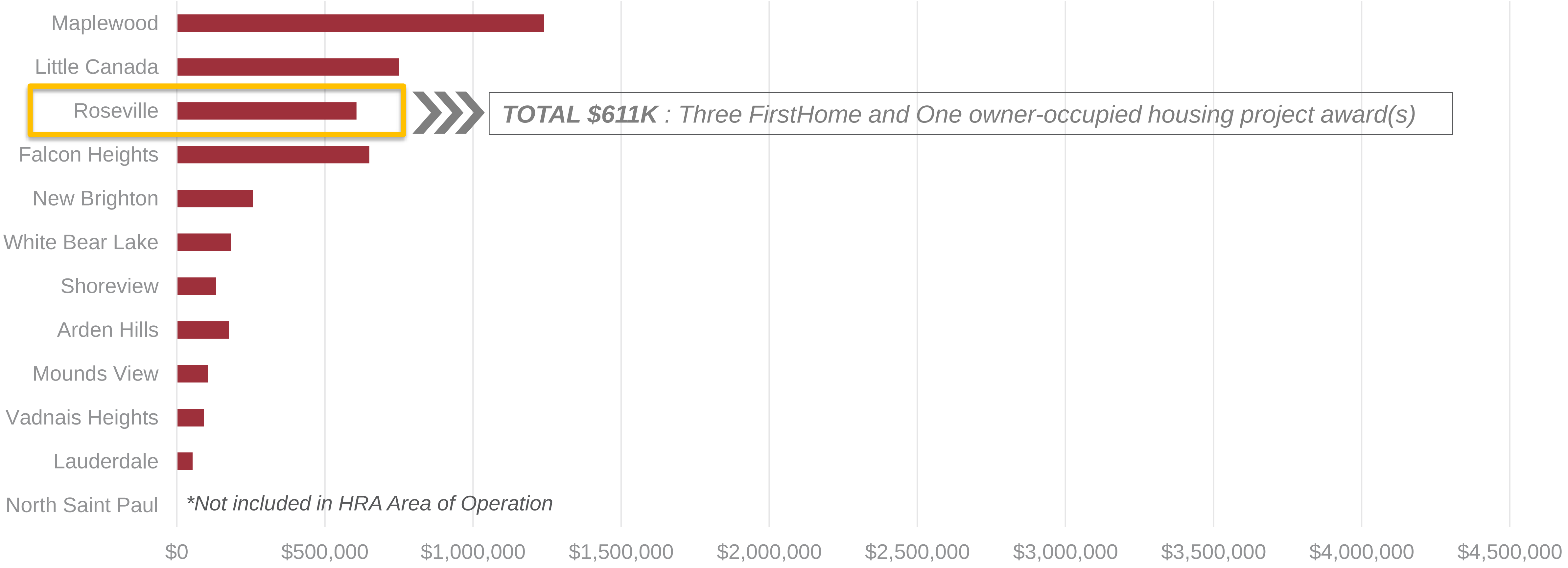
- Critical Corridors
  - Planning
  - Development + Infrastructure
  - Suburban Commercial Corridor Initiative
- Site Assessment Grants (SAG)

Spending by Programmatic Areas *(Avg. of 2022 & 2023)*	
73%	Housing
17%	Redevelopment
10%	Admin

Geographic Spending Parity (2023)	
49.2%	Suburban RC
50.8%	Saint Paul

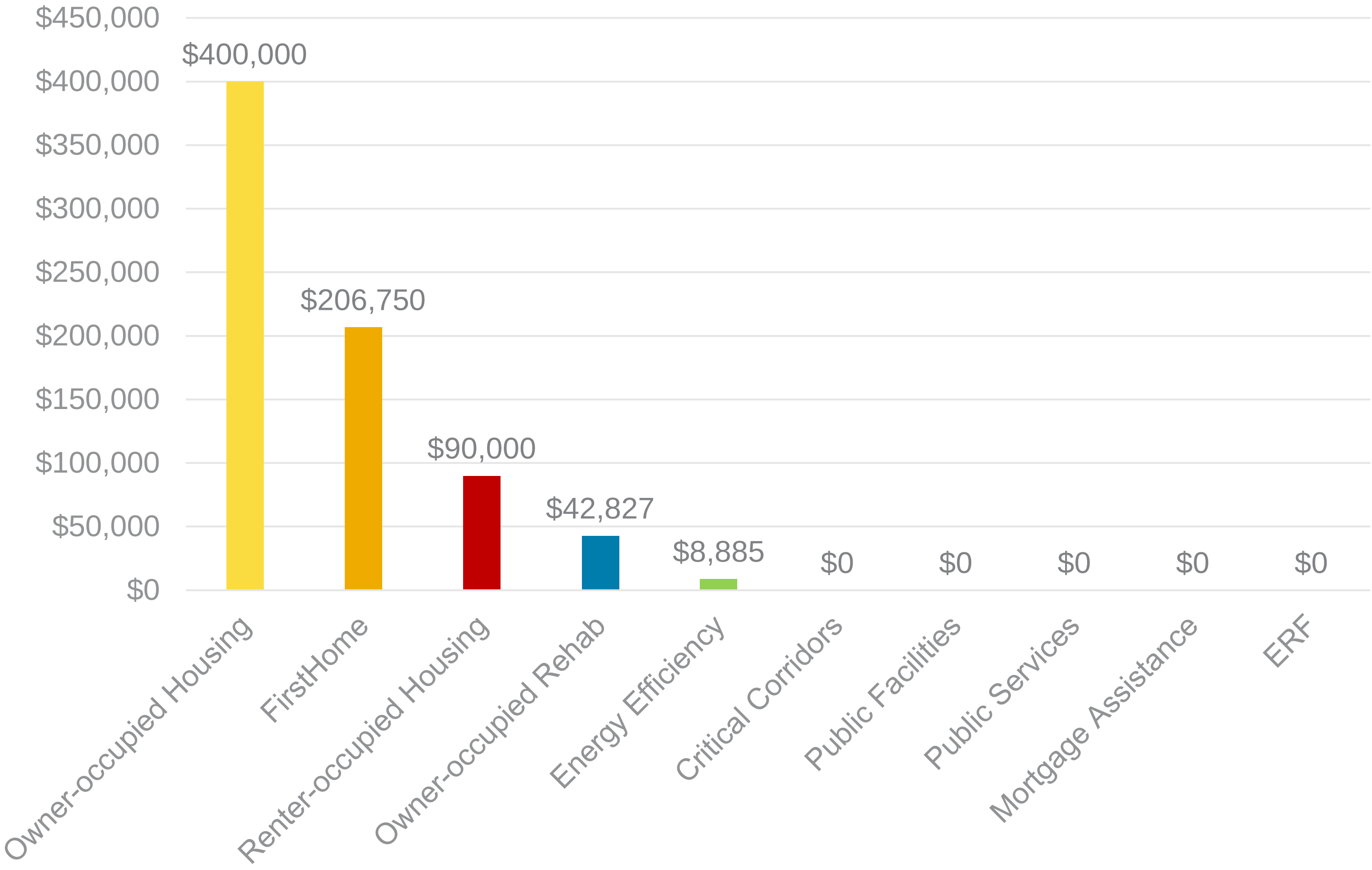
Strive for 50/50 spending parity (Saint Paul/Suburbs)

2023 HRA Levy Investment by City



RAMSEY COUNTY

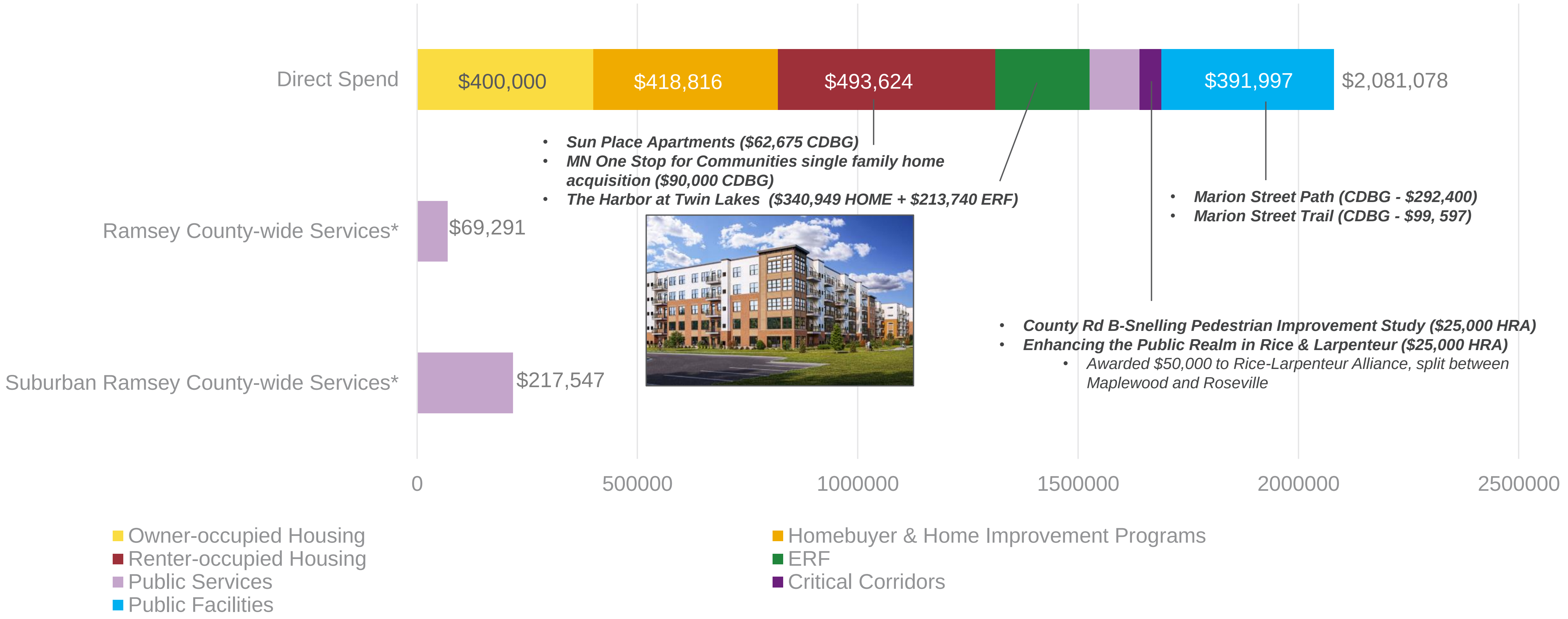
2023 Roseville Spend Profile – All Funding Sources



2023 Roseville Spend Highlights

- $400,000 (HRA Levy) for acquisition of four owner-occupied housing properties.
- $206,750 (HRA Levy) for three first-generation FirstHome loans.
- $90,000 (CDBG) for acquisition of a single-family home.
- $42,827 (CDBG) for four critical repair and four single-family rehab loans.
- $8,885 (CDBG) for one energy efficiency loan.

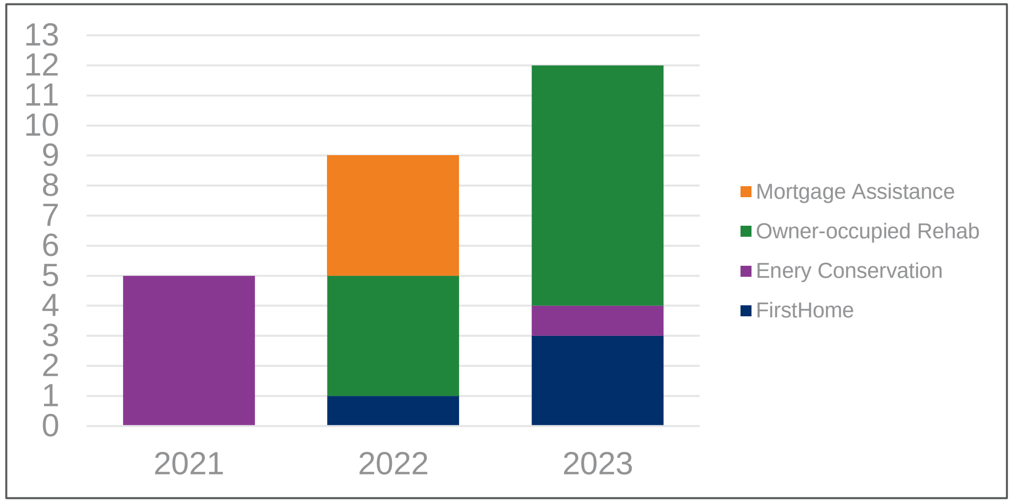
2021-2023 Roseville Spend Profile – <u>All Funding Sources</u>



*Examples of Suburban/Ramsey County-wide services include EDD TA Program, HOMELine, Open to Business, CEO Next etc.

Homebuyer & Home Improvement Programs Summary –

Roseville 2021 - 2023



2024 Look Ahead To-Date	
FirstHome loans in Roseville (Totaling $20,000)	**1**
Critical Repair grants in Roseville (Totaling $5,900)	**1**

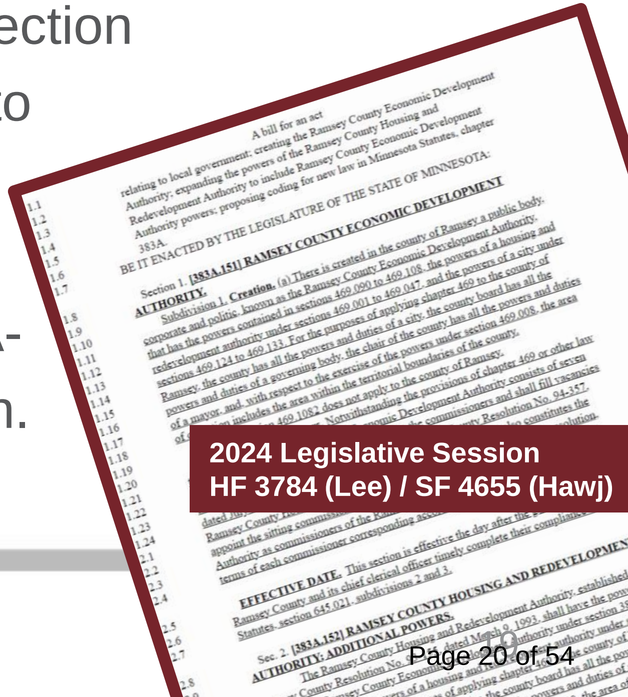
4

Looking Ahead

RAMSEY COUNTY

2024 Legislative Request

- Sought to amend the HRA statutory language to expand authority to better support diversifying industries, communities, and emerging entrepreneurs
- Legislation would not impact the formula associated with HRA levy collection
- Cities would have the choice to opt-in to spending on EDA-eligible activities.
- If no opt-in, then existing HRA-eligible activities would remain.



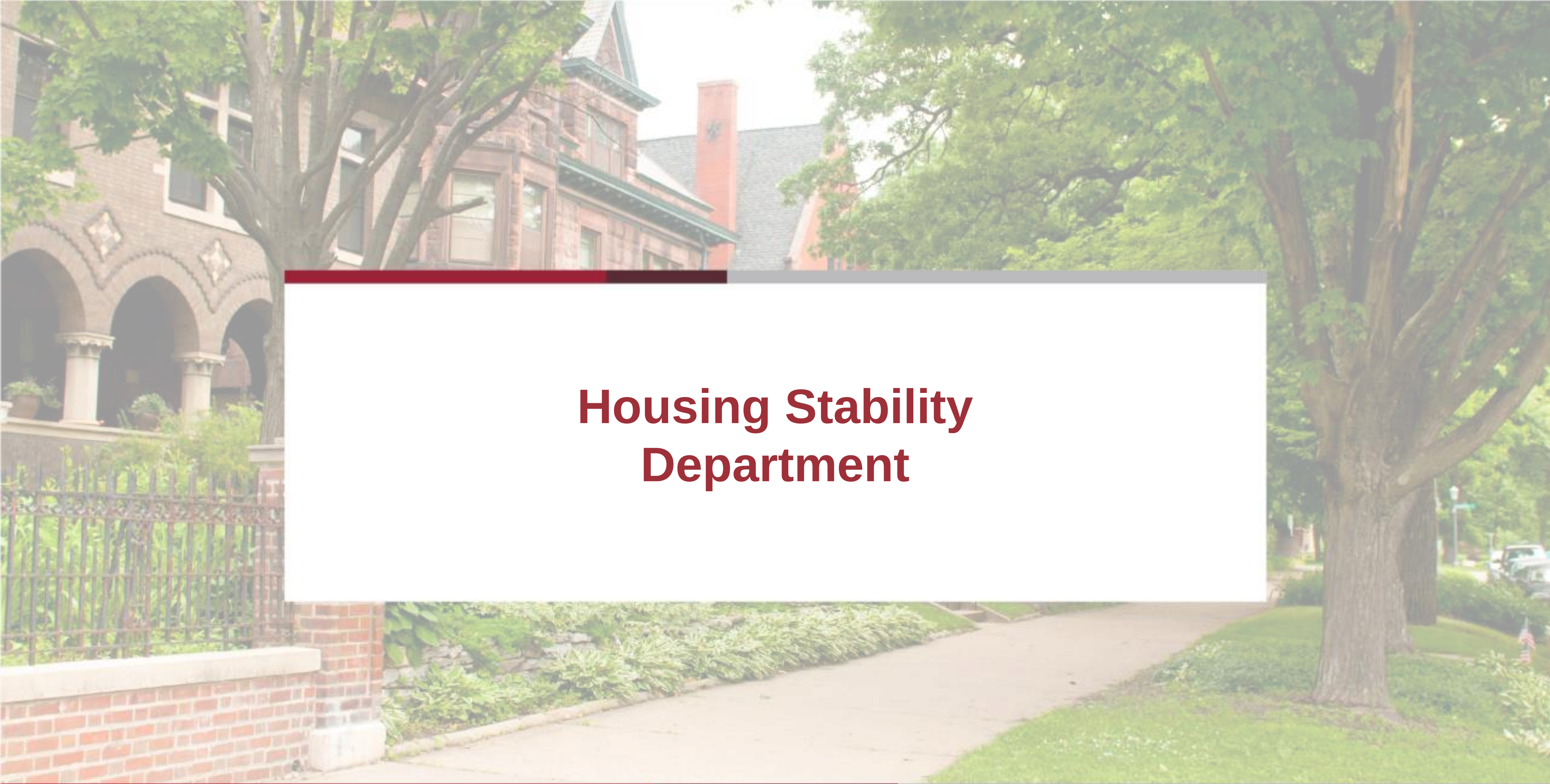
RAMSEY COUNTY

Flexible Use of HRA Funds

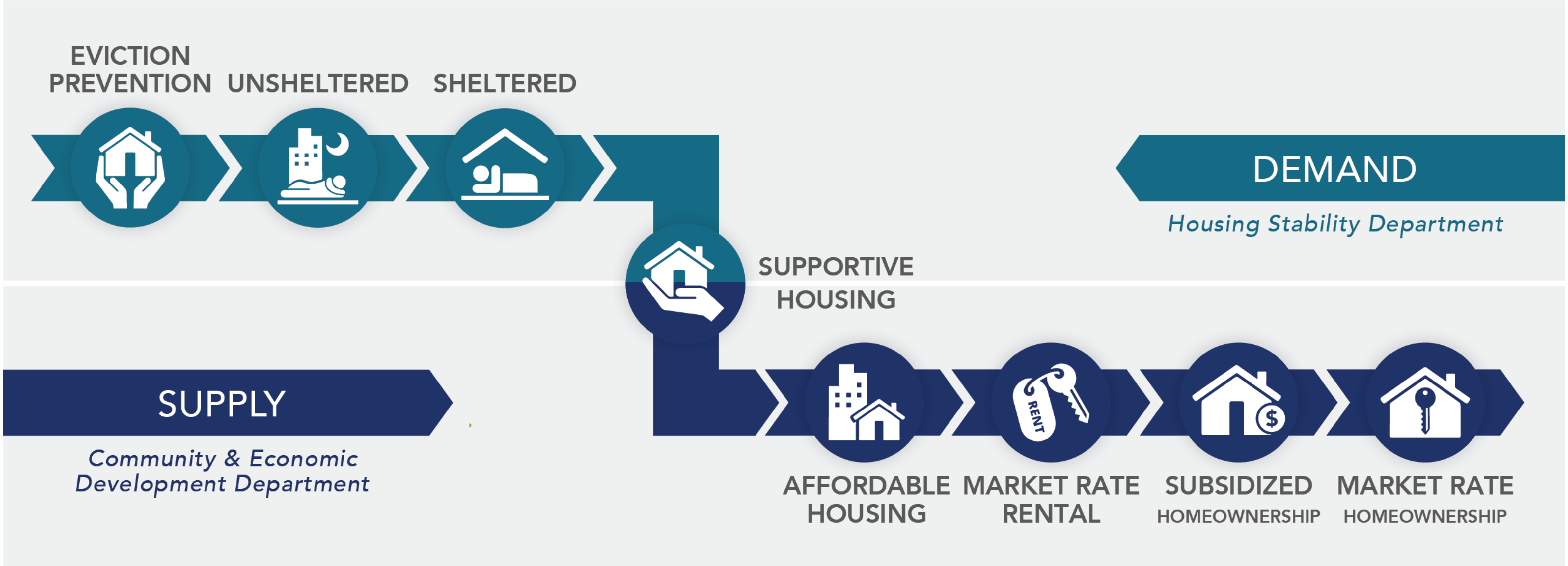
- County remains steadfast in its prioritization of affordable housing.
- Increases flexibility in funding business programming.
  - Currently General Levy supports $345,000 business programming.
- Areas of need identified to strengthen the small business ecosystem:
  - ***Capacity building*** of small business support organizations to meet current and future needs.
  - More **technical assistance/advisory services** to better serve targeted geographies, communities and/or industries.
  - Additional **flexible capital** to enable greater business retention, expansion and attraction.

Acronym Key

- HUD: U.S. Department of Housing & Urban Development.
- CDBG: Community Development Block Grant
- CDBG-CV: Community Development Block Grant – COVID19 allocation.
- HOME: Home Investment Partnership Program.
- HOME-ARP: Home Investment Partnership Program – American Rescue Plan allocation
- GO Bonds: General Obligation Bonds.
- ERF: Environmental Response Fund.
- ECI Plan: Economic Competitiveness & Inclusion Plan.
- ARPA: American Rescue Plan Act
- TFL: Tax Forfeited Land
- RCMB: RamseyCountyMeansBusiness.com



Housing Stability Department



- Keith Lattimore, Director, Housing and Stability
- Anthony McWell, Manager, Housing and Stability
- Click here to learn more!

RAMSEY COUNTY

ENHANCING ENVIRONMENTAL HEALTH SERVICES

Environmental Service Center

Opening April 1, 2025


RAMSEY
COUNTY
Environmental Service Center

What is the Environmental Service Center?

- Facility for the collection of recyclables, food scraps and household hazardous waste
  - Household hazardous waste includes cleaning supplies, paint, fuel, batteries, used oil, fluorescent bulbs, and electronic waste
- Permanent location for Fix-It Clinics
- Free product reuse room where the community can find items like paint, automotive fluids and household cleaners
- Space for community education programs

Resident First

- Services are free to county residents
- One-stop shop for recycling and disposal services
  - Including food scraps & e-waste
- Community space
- Convenient, accessible location
- Ensuring accessibility
  - Site is centrally located in county
  - Site is located along public transit lines and public walkways

94% of residents are looking forward to using the new Environmental Service Center, while 68% said the new center will encourage them to recycle more

Sustainability: Walking the Walk

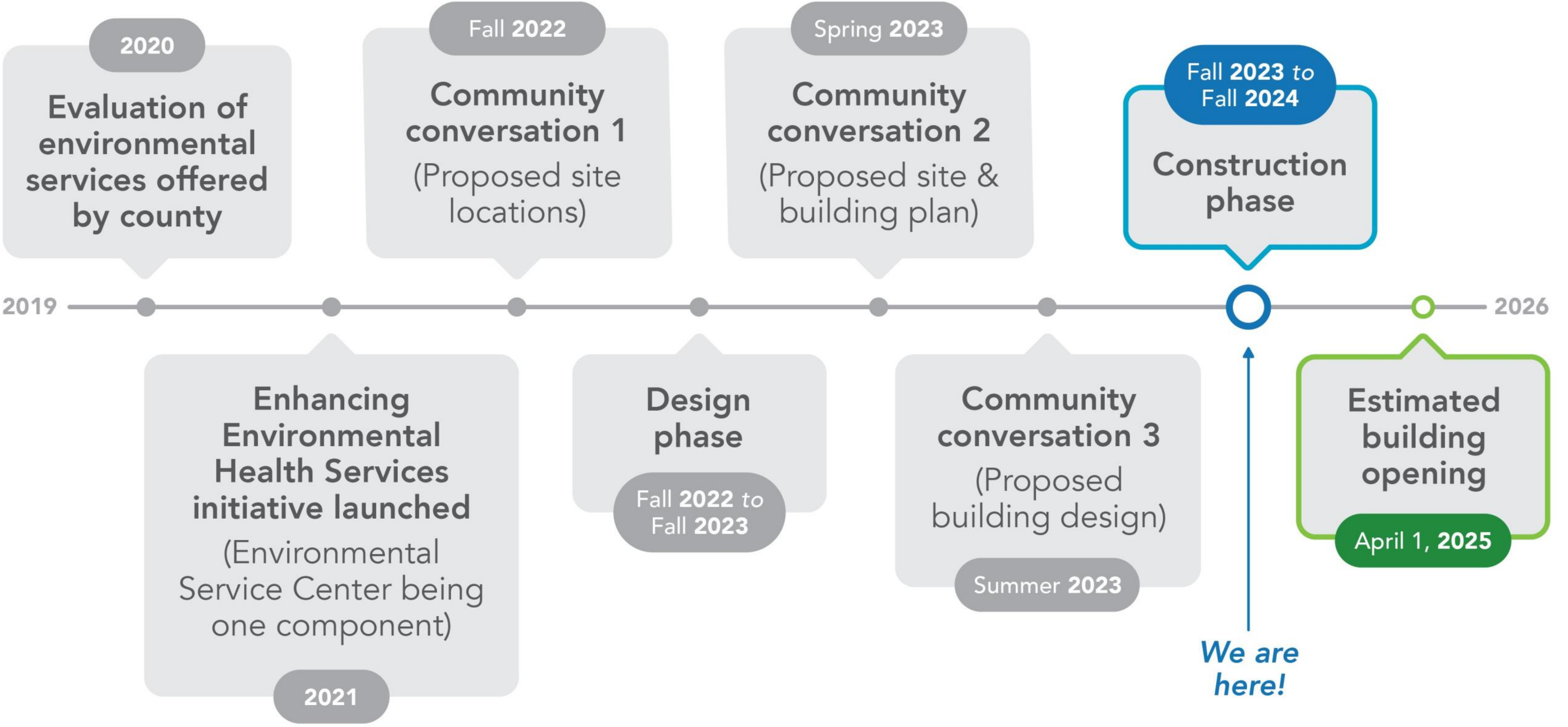
- Ramsey County actively incorporated sustainable, energy efficient and eco-friendly features to the project
- B3 2030 – guidelines and standards for sustainable building design in MN
- Energy – geothermal and solar
- Landscaping – 2,300 tons food scrap compost, protected large trees on site, native plantings
- Water - water retention, progressive stormwater management, rain chain
- Recycled materials & Sustainably sourced - exterior furniture, recycled class 5, patio pavers, shelving in Reuse Room
- Demonstration projects – compost bins and rain barrels

HHW Drive-Through

- Drive-through
- Staff unload
- Protected from weather
- Water and runoff capture – ensures nothing leaves the site or enters stormwater or sanitary system

ReUse & Educational Space

Ahead of Schedule



Timeline is subject to change.

Food Scraps Pickup Program

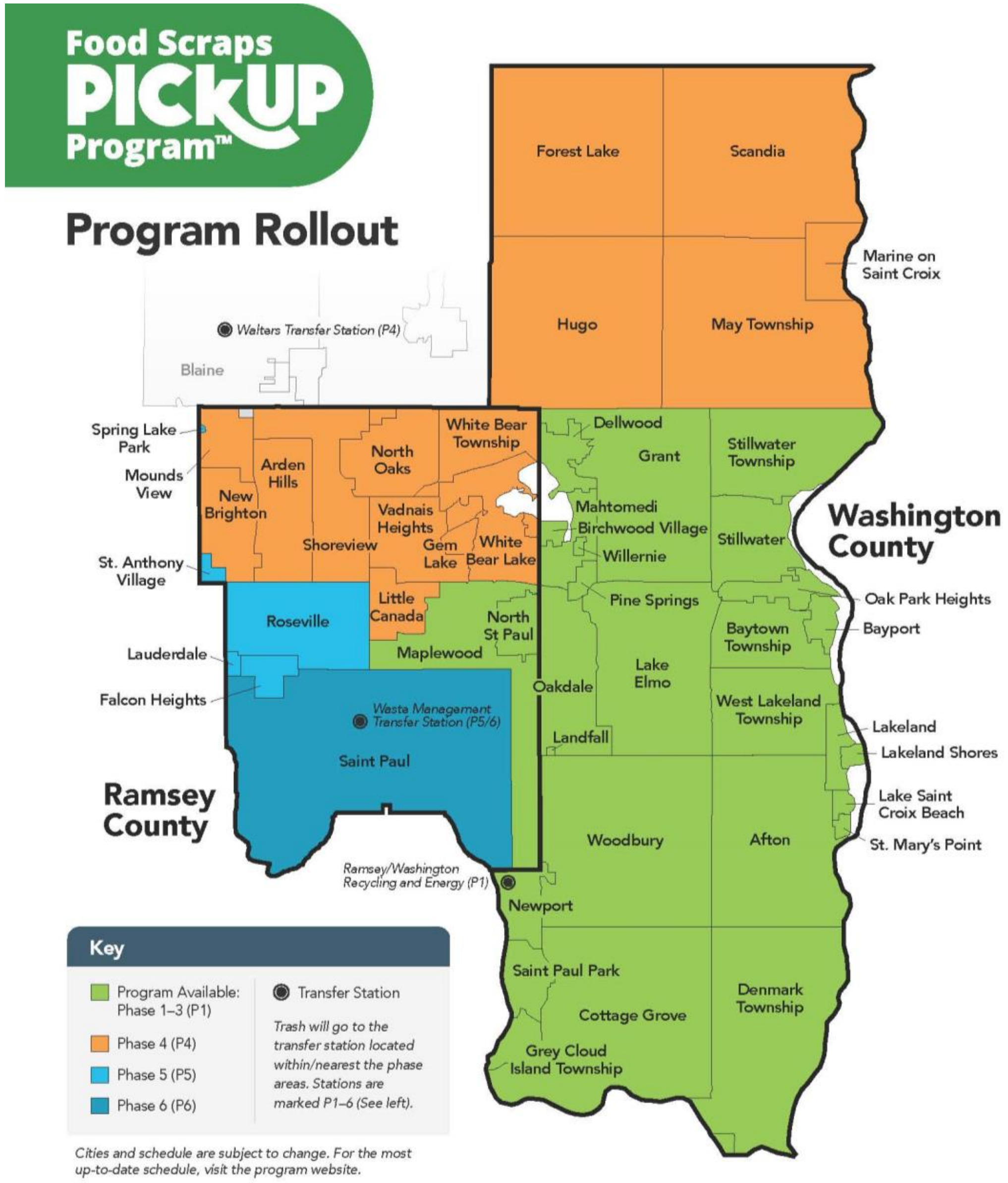
Learn more by visiting
FoodScrapsPickup.com
or calling
651-661-9393

How It Works

1. Order your free supply of food scrap bags.
2. Collect your food scraps in the food scrap bags. Once a week or when the food scrap bag is full, tie a knot at the top to close the bag.
3. Place your food scrap bag inside your trash cart or dumpster for collection.
4. Done! The food scraps will be composted.

FSPP Rollout

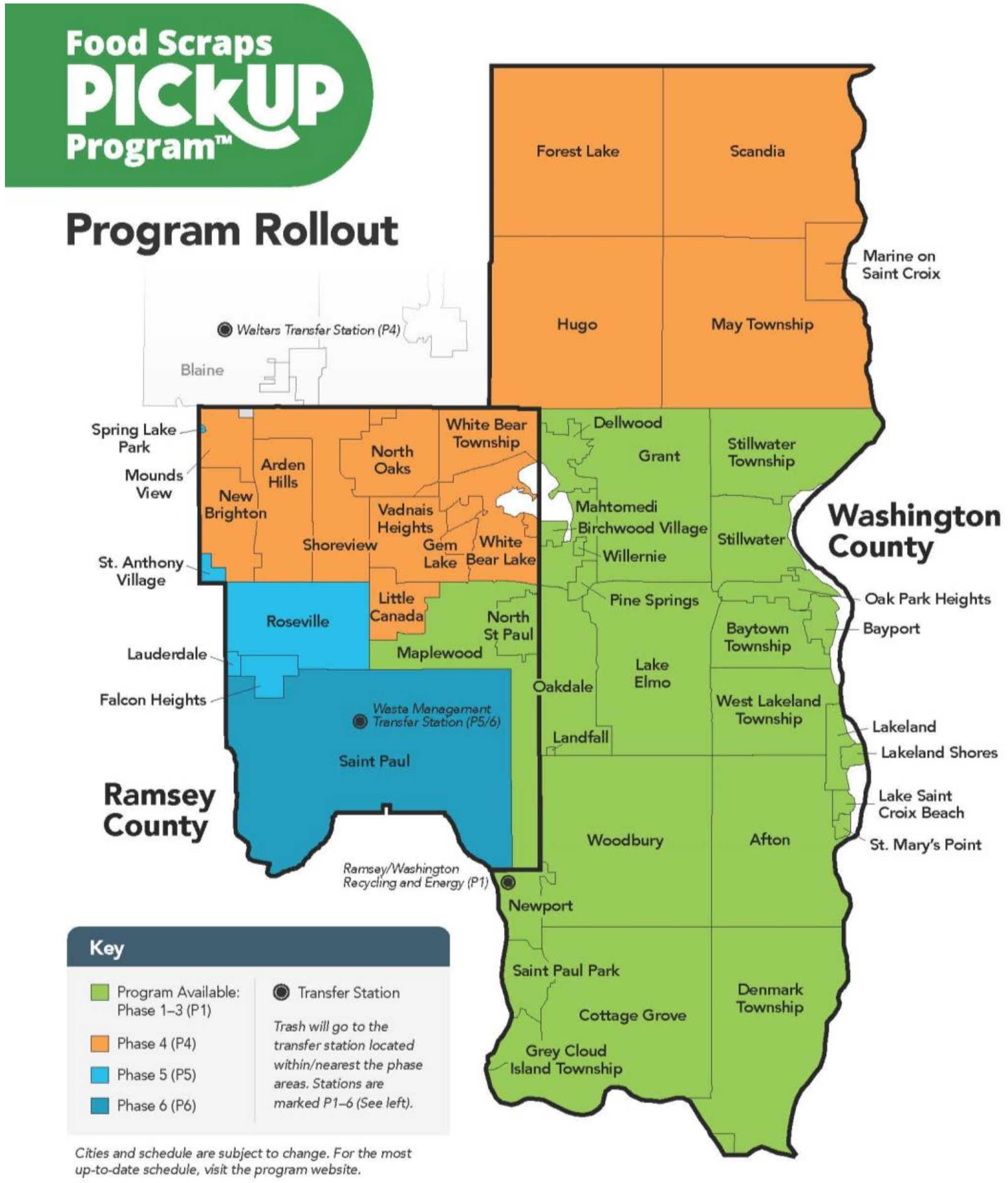
- Rolling out in phases over multiple years to all residents of Ramsey and Washington counties
    - 3 phases completed since April 2023
- Currently available to communities hauling directly to the Recycling & Energy Center in Newport
- Will roll out to additional communities as waste transfer stations install food scrap bag sortation capacity



RAMSEY COUNTY

FSPP Rollout to Roseville

- Roseville is serviced by the Waste Management transfer station
- Roseville is in Phase 5 of program rollout
- 18-24 month timeline to install sortation capacity once contract is signed with Waste Management
- Contract with Waste Management anticipated to be completed by end of 2024



RAMSEY COUNTY

April 15, 2024

Representative Jamie Becker-Finn
559 State Office Building
St. Paul, MN 55155

RE: HF 3784/SF 4655 – Creation of Ramsey County Economic Development Authority

Dear Representative Becker-Finn:

Ramsey County officials have discussed with City of Roseville their proposal to create a Ramsey County Economic Development Authority (EDA) through special legislation (HF 3784/SF 4655) which bypasses the normal statutory process for EDA creation. It is our understanding that Ramsey County seeks EDA powers in order to be able to use funds currently collected as part of the existing county Housing and Redevelopment Authority (HRA) levy to fund small business assistance. Current law prevents HRA levy dollars from being used for small business assistance.

After meeting with municipal representatives and hearing concerns about the possibility of Ramsey County instituting an EDA levy and the bypassing of existing state statutes regarding the creation of a county EDA, the bill has been amended to remove the ability of Ramsey County to create an EDA levy while still maintaining the ability for the County to exercise EDA functions. The amendment also retains the ability of a municipality to opt in or opt out of receiving business-related funding. Attached is a copy of the amendment showing the changes to the original bill.

Based on the City Council discussion of this legislation at our April 8 meeting, with the inclusion of the amendment to HF 3784, the City of Roseville has no objection to the legislation. However, if the amendment language of the bill were to be removed from the authorization giving Ramsey County the ability to fully use EDA powers, the City of Roseville would not be supportive of the legislation and request that Ramsey County use the statutory process outlined in Minnesota State Statutes Section 469.1082 to create the EDA.

Please feel free to reach out me if you have any questions.

Respectfully,

CITY OF ROSEVILLE

Daniel Roe
Mayor

--VERSION 3/14/2024--

Statutory Change Expanding Use of Ramsey County Housing & Redevelopment Authority (HRA)

HF 3784 (Lee) / SF XXXX (Hawj)

Small businesses are the backbone of Ramsey County. It's critical to our region that we continue to invest in our business community in the wake of the pandemic. Ramsey County seeks to amend the HRA statutory language to expand authority to better support diversifying industries, communities, and emerging entrepreneurs as best as possible.

FREQUENTLY ASKED QUESTIONS

Will this legislative change result in a new property tax to Ramsey County property owners?
A: No. This legislative change has no change on property taxes. This legislative change simply expands the list of eligible activities in which Ramsey County's Housing and Redevelopment Authority levy is used. The text change would additionally add programming for entrepreneurs and small businesses as an eligible use for the Ramsey County Housing and Redevelopment Authority levy.

What is the county seeking from Ramsey County cities? If the legislation is successful, what is required from Ramsey County cities?
A: The County does not require approval from Ramsey County cities for this proposed legislation. The County does however seek support from our cities for this legislation.

<u>If the legislation is successful</u>, cities within the existing Ramsey County Housing and Redevelopment Authority area of operation will have the choice whether to:

- <u>Opt-in</u>: A city that chooses to opt-in will receive the greatest flexibility of eligible programming. In addition to the current portfolio of affordable housing and redevelopment programing, business programing will be provided.
- <u>Opt-out</u>: A city that chooses to opt-out will continue to receive the current portfolio of affordable housing and redevelopment programing.

The City of North Saint Paul is not to be a part of the Ramsey County Housing and Redevelopment Authority Area of Operation. There is no change to North Saint Paul as a result of this legislation.

Ramsey County Housing & Redevelopment Authority

What is the current levy of the Ramsey County Housing & Redevelopment Authority (HRA)?
A: The 2024 HRA Levy is $12,595,222.

How is the Ramsey County Housing and Redevelopment Authority levy currently used?
A: The Ramsey County HRA levy is in its third year of operation. Over the last two years, the general breakdown of HRA levy usage was (Avg. of 2022 & 2023):

Housing Programing	Redevelopment Programs	Administration
73%	17%	10%

Current suite of HRA levy programming

Housing Programs	Redevelopment Programs
Affordable Housing infrastructure Investments	Critical Corridors – Development + Infrastructure;
FirstHome Down payment assistance	CC Suburban Commercial Corridor Initiative* *Suburbs only*
Emerging & Diverse Developers Program	Critical Corridors Planning
	Site Assessment Grants

- **HRA 2023 Annual Report –** *Highlights (2nd year of operation)*
    - Affordable Housing Investments. $6.15M of HRA levy obligated to affordable housing projects in 2023. Across all funding streams, County invested in the construction of 1,365 new and 767 preserved rental housing units in 2023. Of the total, 988 were classified as deeply affordable for residents earning at or below 30% Area Median Income.
    - FirstHome Down Payment Assistance. Of the 27 closings, 25 were first-generation homebuyers.
    - Emerging & Diverse Developers (EDD). EDD is a two-part program initiated in second half of 2023.
        - Part A is provides technical assistance and cohort group learning to strengthen the pipeline of local emerging and diverse developers in real estate. 48 developers received technical assistance in 2023.
        - Part B is a solicitation for projects led by EDD. County invested $3.1 million (across all funding) into projects led by EDD.
    - Critical Corridors. Assisted 10 qualifying applicants/projects with $2.1 million in Housing & Redevelopment Authority levy funding for place-based investments in three core areas: pre-development planning, commercial corridor initiatives (suburban only) and development and infrastructure
    - Site Assessment Grants. Program initiated in late fall 2023. Already supported 8 projects with site investigation (one project in 2023).

- **HRA 2022 Annual Report –** *Highlights (1st year of operation)*
    - Affordable Housing Investments. $7.2M of HRA levy obligated to affordable housing projects in 2022. Across all funding streams, Ramsey County leveraged multiple funding sources in 2022 to bring dozens of affordable housing projects closer to realization and invested in the construction of 1,128 new rental housing units and preserved 1,029. Of the total, 571 are classified as deeply affordable for residents earning at or below 30% Area Median Income.
    - FirstHome. In Fall 2022, County relaunched its down payment assistance program to better align with market realities and offer first-time and first-generation homebuyers with down payment assistance. $187,500 in down payment assistance loans disbursed in 2022.
    - Critical Corridors. Established in the Fall 2022, 14 grants in its first round of solicitations, totaling roughly $2.3 million in three core areas: pre-development planning, development and infrastructure, and commercial corridor initiatives.

Will this change result in Ramsey County shifting its focus from supporting the preservation and expansion of deeply affordable housing?
A: No. Ramsey County remains focused on the improving affordable housing infrastructure throughout the county. The MN Legislature made unprecedent investments in housing and housing infrastructure as part of the 2023 Legislative session. The Local Affordable Housing Aid (LAHA) or housing sales tax is estimated to bring

resources comparable to that of the HRA levy. This additional funding for affordable housing allows for a slight adjustment of funding priorities of the HRA levy without deviating from the County's primary focus on expanding and improving affordable housing infrastructure.

Who decides on funding priorities on HRA Levy?
A: Ramsey County HRA Board is responsible for establishing funding priorities and make final decisions regarding spending of HRA levy. While the County HRA outlines its priorities, it relies on city partners as well as community organizations and developers to ready important projects. Prior to the county's HRA funding in a project, projects are required obtain a municipal resolution in support in accordance with state statute.

EDA and business programming

What type of business activities does the County intend to do with this legislative change?
A: The County is responding to community requests for enhanced business programming. The small business support (EDA eligible activities) realized by this legislative flexibility would be a strong reelection of those local requests and would initially start at $1.5 - $2 million of our yearly HRA levy to ensure the bulk of resources are remain available and prioritized for housing programs and projects. Areas of need identified to strengthen the small business ecosystem are informed by the County's involvement and engagement with cities, business support organizations and small businesses that include:

- *Capacity building* of small business support organizations to meet current and future needs
- More *technical assistance/advisory services* to better serve targeted geographies, communities and/or industries
- Additional *flexible capital* to enable greater business retention, expansion and attraction

Did the County attempt to form an EDA previously?
A: In 2016, the County did submit legislation that would have created a Ramsey County EDA. The legislation was pulled by the County following community concerns around the creation of a new taxing authority. The county's current legislation would not create a new taxing authority as it merely allows for additional eligible uses (i.e. business programming) of the County's existing Housing and Redevelopment Authority.

Does Ramsey County provide business programming? If so, what programs? How much does it spend? And how does it pay for business programs?
A: Ramsey County provides limited business programing. The County funds the programming through the County's general property tax levy. Current business programming totals $345,000.

- Entrepreneur support: Open to Business – Provides no cost direct technical assistance and other forms of support to small business owners and aspiring entrepreneurs. This program was expanded countywide in 2019 in response to direct city requests for this program.
- Small Business Growth: CEO Next - Cohort-based leadership program for second stage growth-minded business owners.
- Marketing & attraction programming: RamseyCountyMeansBusiness.com An online portal providing workforce and economic development resources throughout the county to current and prospective businesses and investors.

How do other metro counties support business programming and how did they obtain authority to provide economic development activities?

A: Hennepin County received special legislation (MN Statute 383B.79) - *A multijurisdictional reinvestment program is authorized involving Hennepin County, the Hennepin County Housing and Redevelopment Authority, and one or more of the following political subdivisions: the cities of Minneapolis, Brooklyn Center, and other interested statutory or home rule charter cities in Hennepin County, the Minneapolis Park Board, the Three Rivers Park District, and any watershed district entirely or partially located in Hennepin County. The multijurisdictional program may include plans for housing rehabilitation and removals, industrial polluted land cleanup, water ponding, environmental cleanup, community corridor connections, corridor planning, creation of green space, acquisition of property, development and redevelopment of parks and open space, water quality and lakeshore improvement, development and redevelopment of housing and commercial projects, economic development, and job creation.*

- Hennepin County utilizes Housing and Redevelopment Authority funding for a variety of economic development programs including their CEO Next and Elevate Business platform. Due to the broader nature of this statute, this has limited applicability to Ramsey County.

Dakota County has a Community Development Agency. Under MN Statute 383D.41, subdivision 7, *After December 31, 1999, the Dakota County Housing and Redevelopment Authority shall be known as the Dakota County Community Development Agency. In addition to the other powers granted in this section, the Dakota County Community Development Agency shall have the powers of an economic development authority.*

- A core focus of local Community Development Agencies (CDAs) is the ability to own and operate affordable housing. Ramsey County has expressed no interest in owning and operating affordable housing, so this the CDA statute has limited applicability to Ramsey County.

Washington County has a Community Development Agency. In 2016, Washington County successfully sought special legislation to amend their Housing & Redevelopment Authority and created a Community Development Agency. Under MN Statute 383D.41, section 2, subdivision 2a, *Request to handle economic development, housing, or redevelopment duties. The governing body of a statutory or home rule charter city or township with an existing municipal economic development authority may request the Washington County Community Development Agency to handle the economic development, housing, or redevelopment duties of the authority and, in such an event, the Washington County Community Development Agency shall act and have exclusive jurisdiction for economic development, housing, or redevelopment duties in the statutory or home rule charter city or township pursuant to the provisions of the Economic Development Authorities Act, Minnesota Statutes, sections 469.090 to 469.1081.*

- A core focus of local Community Development Agencies (CDAs) is the ability to own and operate affordable housing. Ramsey County has expressed no interest in owning and operating affordable housing, so this the CDA statute has limited applicability to Ramsey County.

Scott County and Carver County each have a Community Development Agency. CDA's provide the most diverse array of eligible programing for housing, redevelopment and economic development uses.

Other questions:	
JENNIFER O'ROURKE	JOSH OLSON
Director of Government Relations	Director of Community & Economic Development
651-724-3461	651-295-0370
jennifer.orourke@ramseycounty.us	josh.olson@ramseycounty.us

MEMORANDUM

To: Representatives of the Cities of Ramsey County

From: Scott Schwahn, Ramsey County Assistant Attorney

Date: March 15, 2024

Subject: Expansion of Ramsey County HRA to Include EDA Powers via Proposed Legislation / Draft Revisions

This Memo is to address concerns posed at a prior meeting by City representatives in relation to proposed legislation by Ramsey County. The legislation seeks to expand the County's HRA by granting it Economic Development Authority powers.

At the previous meeting Ramsey County stated that, under its current structure, it is curtailed in its ability to support programming for emerging entrepreneurs and small businesses. The County seeks to be on par with other metro counties where such programming is established through mechanisms built into their Authorities, but not available to Ramsey County (e.g. Hennepin County's "Elevate Business" platform). The County believes this is an integral component in supporting Ramsey County communities and beneficial to all municipalities. The purpose of the bill is to create a path to allow consistent and reliable funding. The proposed bill was created in good faith, intended to be narrow in focus, and limited in use for business support programming.

Notwithstanding, City representatives had concerns about unintended consequences of such a bill. The County recognizes these concerns and intends to work with the cities in pursuing our goal. Accordingly, we have updated the proposed bill to include language to "close the door" on potential problematic outcomes. There are two main issues the cities raised as I understand them. A discussion as to how they are addressed in the new proposed bill follows below.

ISSUE #1: The act of establishing an EDA gives the County new powers to tax under MN Stat. Section 469. How can cities be certain Ramsey County will not at a later date certify an EDA levy to the County Auditor?

ANSWER: An EDA does have taxing power in the Statute, and it is an issue if looking at Section 469 in total. However, 469.092 ("Limit of Powers") allows setting limits on those powers. The statute gives an EDA the power to tax in two ways: a.) for debt service under 469.101 Subd. 19 (borrowed money in anticipation of bonds) and issuing of bonds under 469.102 Subd. 5; and b.) by general levy under 469.107. This is the extent of taxing powers for an EDA under 469.

We revised the Bill to specifically exclude all statutory language of the EDA to tax, thus foreclosing the possibility of establishing additional levies.

ISSUE #2: Under 469.1082 Subd. 5, Cities have the ability to opt out of EDA created programs by "electing to withdraw participation". They also "have the option to adopt a resolution to prohibit the county economic development service provider . . . from operating within its boundaries." Additionally, if a city chooses to withdraw, they do not lose the right to participate in programs at later dates. The County is proposing new legislation and not proceeding under 469.1082. Does this legislation extinguish the "Subd. 5 rights"?

ANSWER: The County recognizes the initial draft stated "Section 469.1082 does NOT apply to the County of Ramsey". The County has no intent to strip existing rights of the cities with the new legislation. Therefore, we have changed the wording to read "Except as to Section 469.1082 Subd. 5, section 469.1082 does not apply to the county of Ramsey." We recognize the cities should be able to continue to avail themselves to existing provisions under this subdivision.

It is the goal of the County to provide a channel in which to support an area where it is currently heavily restricted. It is not the intent to create additional tax burdens, reduce options, and/or remove existing rights of municipalities. The objective of this memo is to clarify that the concerns of the cities are heard, to indicate cooperation, and to highlight the specific statutory language added to the proposed bill that addresses those concerns.

A bill for an act

relating to local government; creating the Ramsey County Economic Development Authority subject to limitations of powers to levy and collect taxes or special assessments and subject to statutory options of cities and townships to elect to withdraw participation; expanding the powers of the Ramsey County Housing and Redevelopment Authority to include Ramsey County Economic Development Authority powers subject to its limitations of powers to levy and collect taxes or special assessments and subject to statutory options of cities and townships to elect to withdraw participation; proposing coding for new law in Minnesota Statutes, chapter 383A.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

Section 1. **[383A.151] RAMSEY COUNTY ECONOMIC DEVELOPMENT AUTHORITY.**

Subdivision 1. **Creation.** (a) There is created in the county of Ramsey a public body, corporate and politic, known as the Ramsey County Economic Development Authority, that has the powers contained in sections 469.090 to 469.108, except as to sections 469.101 subd. 19, 469.102, and 469.107, the powers of a housing and redevelopment authority under sections 469.001 to 469.047, and the powers of a city under sections 469.124 to 469.133. For purpose of applying chapter 469 to the county of Ramsey, the county has all the powers and duties of a city, the county board has all the powers and duties of a governing body, the chair of the county has all the powers and duties of a mayor, and, with respect to the exercise of the powers under section 469.008, the area of operation includes the area within the territorial boundaries of the county.

(b) Except as to 469.1082 subd. 5, ~~S~~section 469.1082, does not apply to the county of Ramsey.

Subd. 2. **Commissioners.** Notwithstanding the provisions of chapter 469 or other law to the contrary, the Ramsey County Economic Development Authority shall consist of seven commissioners. The county board shall appoint the commissioners and shall fill vacancies in the office of any commissioner. Pursuant to Ramsey County Resolution No. 94-357, dated July 26, 1994, the Ramsey County Board of Commissioners also constitutes the

Ramsey County Housing and Redevelopment Authority. The board may by resolution appoint the sitting commissioners of the Ramsey County Housing and Redevelopment Authority as commissioners of the Ramsey County Economic Development Authority, the terms of each commissioner corresponding accordingly.

EFFECTIVE DATE. This section is effective the day after the governing body of Ramsey County and its chief clerical officer timely complete their compliance with Minnesota Statutes, section 645.021, subdivisions 2 and 3.

Sec. 2. **[383A.152] RAMSEY COUNTY HOUSING AND REDEVELOPMENT AUTHORITY; ADDITIONAL POWERS.**

The Ramsey County Housing and Redevelopment Authority, established pursuant to Ramsey County Resolution No. 93-155, dated March 9, 1993, shall have the powers and duties of the Ramsey County Economic Development Authority under section 383A.151 and shall retain all the powers of a housing and redevelopment authority under sections 469.001 to 469.047. For the purpose of applying chapter 469 to the county of Ramsey, the county has all the powers and duties of a city, the county board has all the powers and duties of a governing body, the chair of the county has all the powers and duties of a mayor, and, with respect to the exercise of the powers under section 469.008, the area of operation includes the area within the territorial boundaries of the county.

EFFECTIVE DATE. This section is effective the day after the governing body of Ramsey County and its chief clerical officer timely complete their compliance with Minnesota Statutes, section 645.021, subdivisions 2 and 3.

ROSEVILLE

REQUEST FOR COUNCIL ACTION

Date: 10/14/2024
Item No.: 7.b.

Department Approval | City Manager Approval

Item Description: Discuss and Consider Approval to Solicit Proposals for a Comprehensive Evaluation of Police Resources and Operational Efficiency

Background

The Roseville Police Department (RPD) seeks the Council's approval to solicit proposals for a comprehensive evaluation of our police resource allocation and operational efficiency. This proposed assessment is not simply a review of staffing levels, but a strategic and holistic analysis of the department's overall operations, resource deployment, and service delivery. The study will assess a variety of factors, including staffing, scheduling practices, call volumes, response times, and the evolving needs and priorities of the community.

In light of the significant recruitment and retention challenges facing law enforcement nationwide, this study will help ensure that RPD is deploying its resources as effectively and efficiently as possible, while remaining aligned with community expectations. The goal is to identify innovative approaches to optimize resource allocation, match staffing levels to service demands, and explore opportunities for greater organizational efficiency. Additionally, a critical part of the study will include a review of current officer scheduling, with a focus on considering the impacts on officer wellness.

Over the past few years, the policing profession has faced unprecedented challenges, rapid changes, and shifting expectations. While much attention has been given to recruiting and retaining officers, it is equally important for police departments to continually assess the demand for services and how they manage that demand. Departments must ensure that their operations reflect community expectations, best practices, employee well-being, and key factors such as call volumes, local crime trends, and the values of the community they serve.

Many law enforcement agencies, particularly in Minnesota, are undertaking similar studies to identify operational efficiencies and position their departments for future success. Local departments, such as those in Burnsville, Maplewood, New Brighton, Oakdale, Minnetonka, Maple Grove, Richfield, Brooklyn Center, and Hopkins, are either in the process of or have recently completed comprehensive evaluations. These studies have been instrumental in helping agencies better understand resource allocation and develop innovative solutions to meet community needs effectively.

This study will take a comprehensive approach, evaluating all aspects of RPD operations, including crime trends, public safety call volumes, policing styles, resource management, training, assets, and community expectations. The results will provide crucial insights to guide RPD's strategic planning and ensure the department remains responsive to the needs and priorities of Roseville residents.

The Roseville Police Department has never conducted a formal staffing assessment or external review of its operations. The most recent internal review of scheduling and minimum staffing levels was conducted by a patrol officer scheduling committee in 2008. Given the complexity and scope of this evaluation, we believe an external consultant specializing in police staffing and operational assessments is best suited to perform this work. Additionally, due to current staffing demands and workloads, RPD does not have the internal capacity to complete such an evaluation independently. Bringing in an external consultant will ensure a thorough, objective, data-driven, and expert analysis of the department's resources and operational needs.

We request the Council's support in approving this proposed staffing assessment. This initiative is critical to ensuring that the Roseville Police Department remains adaptable, efficient, and fully aligned with the expectations and priorities of our community.

Policy Objectives

Roseville's mission is to provide ethical, efficient, and responsive local government in support of community aspirations. The city is committed to maintaining a strong, vibrant, and sustainable community for current and future generations. A comprehensive evaluation of the Roseville Police Department's (RPD) operations and staffing will ensure alignment with the city's overall mission.

The assessment will help RPD to meet community aspirations for safety. Additionally, the staffing assessment will engage community members, fostering trust and transparency, and contributing to the long-term success and resilience of our community.

By undertaking this evaluation, RPD will be better equipped to respond to the community's evolving needs and expectations.

Equity Impact Summary

The proposed staffing assessment study aims to promote equity and inclusion by ensuring that the Roseville Police Department's (RPD) strategies and resource allocations reflect the diverse needs of the community. The assessment provides an opportunity to review current operations, identify any service gaps, and ensure the fair and equitable distribution of police resources throughout Roseville. By taking a holistic look at RPD's operations, the study will help us better understand how to align services with the unique needs and values of all segments of the community, particularly those who may have been historically underserved or marginalized.

A key component of this assessment is engaging with the community to ensure that their voices are heard, especially from underrepresented groups. It is crucial that the study includes input from residents who have diverse perspectives, as they provide valuable insights into how policing can best meet the needs of all community members. Hearing directly from these groups will help shape the department's priorities, making sure that RPD's service delivery matches the expectations and safety concerns of the entire Roseville population.

Roseville's mission is to provide ethical, efficient, and responsive local government in support of community aspirations. The city is committed to maintaining a strong, vibrant, and sustainable community for current and future generations. A comprehensive evaluation of RPD's operations and staffing will help ensure alignment with this mission by promoting equity, efficiency, and responsiveness in the way we deliver public safety services.

The assessment will assist RPD in achieving community aspirations for safety by fostering transparency, trust, and accountability. Engaging community members in this process will not only enhance public trust but also contribute to the long-term success and resilience of the department and the city as a whole.By undertaking this evaluation, RPD will be better positioned to adapt to the community's evolving needs and expectations, ensuring that we are both responsive and inclusive in our approach to public safety.

Budget Implications

The estimated cost for a comprehensive staffing study is between $80,000 and $90,000, based on similar studies conducted by comparable departments. It is proposed that this assessment be funded through State of Minnesota Public Safety Aid provided to the city during the 2023 legislative session. Per the City Manager's 2025 preliminary budget, the City expects to have approximately

$69,813 of Public Safety Aid available in 2025. It should be noted that the 2025 Preliminary Budget allocates $189,856 of Public Safety Aid towards funding for 2 mental health coordinators. The City has applied for state grant dollars to help pay for those positions. While the City has not heard from the State regarding the grant, staff is hopeful that grants funds will be made available to the City, which would allow for more Public Safety Aid to be used. If the City Council authorizes seeking proposals for the comprehensive staffing assessment, staff will bring forward information on the exact details of how the study would be funded as part of the Council case asking to enter into the contract with the consultant.

Investing in this study will provide valuable insights that will help guide the Roseville Police Department (RPD) in effectively meeting the evolving public safety needs of our community. The findings will guide the department's strategic planning and ensure it is positioned for long-term success.

Additionally, the results of the study could aid the department in seeking grants if additional resources or tools are identified that would help improve operational efficiencies. These opportunities could help offset future costs and provide supplemental funding to implement any recommendations from the study.

Staff Recommendations

Staff recommends that the Council approve the Roseville Police Department's request to solicit proposals for a comprehensive staffing assessment. This assessment will help ensure that the department’s operations are aligned with community expectations, best practices, and the city's overall mission, while positioning RPD to effectively meet current and future public safety needs.

Requested Council Action

Approve the Roseville Police Department's request to solicit proposals for a comprehensive staffing assessment.

Prepared by: Erika Scheider, Chief of Police

Attachments: None

FUTURE MEETING AGENDA HIGHLIGHTS

October 14, 2024

October 21, 2024 City Council Meeting

- National Native American Heritage Month Proclamation
- Discuss Cannabis Regulations Draft Ordinance
- Consider Adoption of “Green to Go” Ordinance
- 435 Judith Avenue Abatement
- 923 County Road C2 Abatement
- 2799 Merrill Street Abatement
- Discuss Shopping Carts in public rights-of-way

October 24, 2024 City Council Strategic Planning Meeting

- 3:00 – 7:00 p.m. (Fireside Room – OVAL)

November 4, 2024 EDA Meeting

- Housing Study Check-In
- Approve 2025 EDA Meeting Calendar

November 4, 2024 City Council Meeting

- Accept donations to Roseville Parks and Recreation Department
- Accept Commission for Accreditation of Parks and Recreation Agencies Re-Accreditation Award
- Discuss 2025 Fee Schedule
- Discuss 2025 Utility Rates
- Approve 2025 City Council and EDA Meeting Calendar

Future Agenda Review - Longer Term Initiatives				10/9/2024
(items that likely require council discussion/action)				
Item	**Initiated By**	**Target Date**	**Status/Notes**	
Update SREAP with new goals/objectives	Staff/Council	4th qtr '24/1st qtr 2025	(City Manager goal item)	
Roseville Fire role in medical transport	Staff	TBD	Ongoing discussions with Allina, etc.	
Review need of pet licenses	Council	TBD	Staff review amount of licenses issued and report back	
City Speed Limit Review on Local Streets	Strahan/Council	TBD	PWET will continue to work on issue and report back	
Sister City Relationship with Indigenous Tribal Nation	Strahan	TBD		
Addiction Month Awareness	Strahan	TBD	For September 2025	