



**Special City Council Meeting Minutes**  
**City Hall Council Chambers, 2660 Civic Center Drive**  
**Thursday, January 22, 2026**

**1. Roll Call**

Mayor Roe called the meeting to order at approximately 6:00 p.m. Voting and Seating Order: Groff, Strahan, Schroeder, Bauer, and Roe. City Manager Patrick Trudgeon and City Attorney Rachel Tierney were also present.

**2. Pledge of Allegiance**

**3. Approve Agenda**

Groff moved, Schroeder seconded, approval of the agenda as presented.

**Roll Call**

**Ayes:** Groff, Strahan, Schroeder, Bauer, and Roe.

**Nays:** None.

**4. Public Comment**

**5. Recognitions, Donations, and Communications**

**6. Items Removed from the Consent Agenda**

**7. Business Items**

**a. Discuss and Consider Policies and Ordinances Related to Federal Immigration Enforcement**

City Manager Trudgeon provided an update on the City's response to recent federal immigration enforcement activity in the Twin Cities, including the actions the City has taken, the authority it has under current law, and additional steps that may be considered.

Mr. Trudgeon explained Federal immigration enforcement activity (referred to in the media as Operation Metro Surge) has involved several thousand federal agents operating across Minnesota. Community concerns have been raised regarding reported enforcement tactics, including due process issues, racial profiling, lack of visible identification, and masked agents. These concerns prompted significant public response in Roseville, including a January 12 City Council meeting attended by approximately 300–350 residents who provided four hours of public testimony.

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Mr. Trudgeon indicated residents called on the City to take action to protect civil rights and constitutional protections. He thanked the community for participating respectfully and acknowledged the trust placed in the City to respond.

Mr. Trudgeon reviewed the city's legal constraints:

The City emphasized that federal law and authority supersede local authority in immigration enforcement matters. While local action is important, there are limits to what the City can legally do to stop or alter federal enforcement operations in real time. Meaningful systemic change will ultimately require action by state and federal officials.

Mr. Trudgeon reviewed City actions taken since January 12, 2026, including Police Department Policy Updates. He reviewed and clarified Roseville Police Department policies to reinforce that immigration enforcement is a federal responsibility and Roseville officers do not participate in immigration enforcement activities, will protect observers and protesters exercising First Amendment rights, and that Roseville officers must remain clearly identifiable and will not conceal their identity except in limited circumstances such as , undercover work, severe weather, or required personal protective equipment.

Mr. Trudgeon reviewed and clarified the use of city property that included installing signage at City parking lots, parks, and facilities clarifying that City property is for permitted City use only. Mr. Trudgeon acknowledged enforcement challenges due to federal preemption and lack of authority over federal agencies and confirmed that City police will not attempt to remove federal agents from City property to avoid escalation and safety risks. Mr. Trudgeon indicated that the City has established a reporting system ([complaint@cityofroseville.com](mailto:complaint@cityofroseville.com)) for residents to document federal use of City property and that reports will be forwarded to the Minnesota Attorney General and other authorities for potential future action.

Mr. Trudgeon also reviewed public information and resources available on the City website.

Mr. Trudgeon explained that the City has taken steps within its legal authority to clarify policies, protect civil rights, ensure public safety, document concerns, and provide transparency. However, federal authority limits immediate local enforcement options, and broader change will require action beyond the municipal level. He outlined additional actions taken since January 12, including staff training, clarified the legal limitations on the City's authority, and summarized policy and legislative items for Council's consideration.

Mr. Trudgeon emphasized grounding decisions in the city's adopted strategic values of accountability, equity, safety, and integrity. While the city cannot take all actions requested by the public, staff believe the proposed ordinance and policies

represent meaningful, lawful steps to signal community standards and protect local resources, while continuing to monitor and respond as circumstances evolve.

Councilmember Strahan asked whether the city has provided signage, such as a downloadable PDF, that local businesses in Roseville can replicate and use, and requested additional clarification on how that signage is being made available and intended for use.

Mr. Trudgeon explained that the city did not create its own signage template, but that many free, publicly available templates exist online. He referenced examples from the International Immigrant Law Resource Center and noted that the City of Minneapolis also uses similar signage. He stated that the city could provide links to existing templates or, in the future, develop a Roseville-specific version. Still, he cautioned that any city-issued signage would need to be carefully reviewed for legal accuracy to ensure compliance with applicable laws.

Councilmember Strahan asked whether the city has the authority or resources to charge or prosecute individuals, including federal immigration enforcement agents or those assisting them, if they are found to be acting unlawfully, and what capacity the city would have to respond in such situations.

Mr. Trudgeon stated that if residents believe a crime is occurring, whether involving a federal agent or anyone else, they should call 911 so local officers can respond, assess the situation, and gather available information. If there is evidence that a law may have been broken, that information can be forwarded to prosecutors for review. He noted that investigations are often challenging because events unfold quickly, making it difficult to identify individuals and details in real time. He also explained that Ramsey County Attorney John Choi is establishing protocols for critical incidents, such as shootings, that allow local law enforcement to submit information for review. While prosecution outcomes cannot be guaranteed, the city can facilitate documentation and referral to prosecuting authorities when potential crimes are observed.

Councilmember Bauer thanked staff for their work and stated that the proposed focus on the use of city property directly addressed the intent of his original request. He then asked whether the city has received any requests, guidance, or direction from county or state officials regarding assistance, planning, or changes the city should consider in response to current immigration enforcement activities.

Mr. Trudgeon said the city has not received any specific requests or directives from county or state officials. He noted that cities within Ramsey County are communicating regularly and sharing ideas, but all are encountering similar limitations on what they can legally do. Beyond the protocols established by John Choi, he is not aware of any additional actionable guidance at the county level. He

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emphasized that cities are collectively trying to determine their appropriate role and how they can meaningfully respond within their authority.

Councilmember Bauer agreed that Roseville is ahead of many other cities in its response, noting that the city's 2017 Police Immigration Policy (Policy 413) has provided a strong foundation and served the city well. He stated that he has not seen other cities taking more extensive action than what Roseville is considering, and observed that most jurisdictions are similarly focused on ordinances addressing the use of city resources, data, and related matters.

Councilmember Schroeder thanked staff and the public for their input and asked, given the city's limited authority, where residents could find information on how to contact county, state, or federal officials to express their concerns about immigration enforcement activities.

Mr. Trudgeon stated that the city intends to provide contact information for state and federal elected officials so residents can reach out directly by phone or email. While he was unsure whether all that information is currently posted, he noted that residents can visit the Roseville website to find links to those offices and communicate their concerns directly to county, state, and federal representatives.

Mayor Roe emphasized that residents should always call 911 if they observe suspicious behavior, potential crimes, or safety concerns, noting that people should never hesitate or feel embarrassed about making a report. He clarified that reports of issues such as reckless driving or speeding should still be made, and police will respond and determine the appropriate course of action based on the circumstances. He explained that for serious use-of-force incidents, established protocols exist involving local law enforcement, the County Attorney's Office, and the state's Bureau of Criminal Apprehension to secure scenes, gather evidence, and conduct investigations.

Mayor Roe also addressed calls for an emergency declaration, explaining that after consulting with staff and the City Attorney, he determined it would not provide meaningful additional authority beyond what could be addressed at the current meeting. He noted the city continues to balance enforcement considerations with maintaining normal access to community amenities, including parking lots and parks. He concluded by acknowledging the community's stress and encouraging residents to continue using city parks and facilities as a healthy way to cope.

Councilmember Strahan acknowledged the community's frustration and noted that, just as it is difficult for police to respond in real time, City Councilmembers also lack real-time enforcement authority. She stated that while calls, emails, and photos are helpful for awareness, Councilmembers do not have direct enforcement capability, and emphasized that the city is doing what it can within its role and authority.

Mayor Roe added that enforcing matters such as parking restrictions presents significant challenges due to federal preemption, staffing and resource disparities, and safety concerns. He emphasized that the city does not want local public safety personnel placed in situations that could escalate or result in staffing shortages due to interference with federal enforcement activities. He noted that Minneapolis does not appear to be using its police department for similar enforcement, suggesting this reflects broader practical and legal constraints. He also cautioned that federal authorities may welcome local enforcement involvement as a justification for further action, underscoring the need for caution.

Mayor Roe then outlined public comment procedures, including the three-minute time limit per speaker, one opportunity to speak per agenda item, and options for submitting written comments. He asked speakers to direct comments to the City Council, avoid side conversations, and assist with efficient meeting flow by preparing at the microphones. He explained microphone use, identification requirements, and expectations for respectful conduct. He concluded by noting that the city received many emails from residents, which are available in the meeting packet, and that the meeting would begin with public comment, starting with remarks from a representative of Congresswoman McCollum's office.

### **Public Comment**

Mayor Roe offered an opportunity for public comment.

#### **Mr. Charlie Hammond, Representative Betty McCollum's Office**

Mr. Hammond, representing Congresswoman Betty McCollum, read a letter expressing the Congresswoman's concern about current federal immigration enforcement actions. The letter stated that these actions threaten constitutional rights, civil liberties, and democratic principles. Congresswoman McCollum asserted that federal immigration agents have engaged in racial profiling, unlawful arrests, excessive force, and other harmful actions in Minnesota. She stated her opposition to further funding for the Department of Homeland Security under current conditions, called for accountability at the federal level, and urged the defense of civil rights, the rule of law, and democratic values. The letter praised community members for their peaceful protest and civic engagement and reaffirmed the Congresswoman's commitment to Minnesota's values of dignity, respect, and freedom for all. He noted he would be at the meeting in the outer area to address resident concerns and provide any information needed.

#### **Eric S., Prior Avenue**

Mr. Eric S., a Roseville resident, expressed strong frustration with the city's proposed response to federal immigration enforcement activity. He stated that he came to support city leadership but was disappointed that the only action presented for a vote involved signage and the use of city property. He argued that

the city has previously taken stronger actions in other situations and questioned why similar enforcement could not apply to federal agents using city parking lots. He contrasted how police would respond quickly to other violations in parking lots and questioned why armed federal agents could not be addressed in the same way.

Mr. Eric S. urged the City Council to reject the current proposal and direct the City Manager and Police Chief to return with more substantive actions, stating that the current approach was insufficient to protect residents and uphold community values.

**Ms. Carie Gelle**

Ms. Carie G, a longtime Roseville resident, community volunteer, and school district employee, requested clarification on the proposed actions and how they differ from existing policies. She asked what elements of the proposed ordinance or documents are stronger or more protective than what is already in place. While acknowledging enforcement limitations, she urged the city to do everything within its authority to protect residents. She emphasized that current federal immigration enforcement impacts communities of color and under-resourced communities disproportionately, characterized the situation as an issue of equity, racism, and classism, and encouraged the City Council to consider how its actions will be reflected in the public record and community memory.

**Ms. Mallaigh McGinley, 1186 Burke Avenue**

Ms. McGinley, a Roseville resident, expressed strong concern and frustration with what she described as a lack of meaningful city action. She stated that community members have undertaken difficult and risky efforts, including patrols, documentation, and resident alerts, while feeling unprotected by local authorities. She described personal experiences of intimidation, threats, and retaliation by unidentified armed individuals and expressed dissatisfaction with the police response to her reports and evidence. She questioned whether current city actions adequately protect residents and criticized city guidance that she felt prioritized government interests over public safety.

Ms. McGinley urged the City Council to consider additional non-escalatory actions within local authority, including greater police engagement, investigation of reported crimes, transparency, public oversight, and advocacy with federal agencies. She concluded by calling for either stronger action or an acknowledgment that existing systems are insufficient and encouraged discussion on how local government can better serve and protect residents.

**Ms. Angela Byrne, Chatsworth St N**

Ms. Byrne, a 15-year Roseville resident, described significant emotional distress and fear within the community related to ongoing federal immigration enforcement activity. She stated that community members have been organizing

rapid-response efforts, including on-site observers, to protect residents and document activity, often while balancing full-time jobs and family responsibilities. She emphasized that these conditions are causing long-term trauma, particularly for children and families who feel unable to leave their homes.

Ms. Byrne expressed concern that city leadership may not fully understand the severity or daily impact of these events on affected residents, particularly communities of color and immigrant families. She urged the Council to recognize the human rights implications of the situation, acknowledge the lived experiences of constituents who cannot attend meetings safely, and consider whether the city's response adequately reflects the community's needs and values.

**Mr. Dan Heuer, County Rd B W**

Mr. Heuer, a lifelong Roseville resident, expressed frustration and disappointment with the city's response following extensive public testimony at the prior meeting. He stated that the proposed actions, particularly signage and policy changes, did not reflect the level of fear and concern expressed by residents. He criticized revisions of Police Policy 413, arguing that expanded language appeared to emphasize assistance to and protection of federal immigration enforcement agencies rather than protections for Roseville residents. He questioned new provisions addressing assistance to federal agents and the safety of immigration officers, stating that he did not see any corresponding language strengthening protections for constituents.

Mr. Heuer characterized the proposed language as favoring the federal government over residents and expressed concern that limitations on enforcement and legal uncertainty were being used to justify inaction. He concluded by stating that residents would remember these decisions in future elections.

**Ms. Jayme Jo Ebert, Lexington Ave**

Ms. Ebert, a Roseville resident, parent, clinician, and educator, stated that the community has repeatedly and clearly expressed its concerns and desires through prior public testimony, including from parents, healthcare workers, immigration experts, and children. She emphasized that residents are seeking protection, safety, and tangible support for families, particularly those most at risk. She expressed a desire for actions that build trust rather than continued explanations of limitations. She urged the City Council to use its authority and resources to support and protect the community, stating that residents expect leadership and action consistent with the responsibilities of elected officials. She concluded by saying that if the Council cannot meet those expectations, residents will seek leadership that can.

**Mr. Joe Ayers Johnson, Shorewood Lane**

Mr. Johnson, a Roseville resident, stated that he views current federal immigration enforcement activity as politically motivated and harmful to Minnesota communities. He argued that these actions undermine longstanding community-building efforts and local democratic values. He described the enforcement tactics as intimidation and violence affecting not only undocumented residents but also asylum seekers and U.S. citizens. While acknowledging the city's efforts to clarify, he expressed disappointment that the city appears unable to provide greater protection to residents. He concluded by praising community members for standing up for one another and urged city leadership and public safety officials to show similar resolve.

**Ms. Mimi Amelang, 1887 Merrill St**

Ms. Amelang, a Roseville resident and parent, expressed deep concern about federal immigration enforcement activity near a local daycare attended by her child. She described repeated instances of agents present near the facility, including photographing areas where young children were present, which caused fear for both families and staff. She stated that community members, including parents, have taken it upon themselves to maintain a visible presence to protect vulnerable workers. She expressed frustration that reporting to the police has resulted in no action.

Ms. Amelang acknowledged the city's legal limitations but emphasized that city leaders hold more power than individual residents and urged them to take meaningful action. She characterized the situation as a moral moment. She called on the City Council to adopt and enforce stronger ordinances to protect residents and workers, and to show solidarity by actively supporting community efforts to ensure safety.

**Ms. Ruth Ellen Luehr, 424 Glenwood**

Ms. Luehr, a longtime Roseville resident, thanked the City Council for listening and acknowledged that steps taken so far are a beginning, but urged more assertive action. She spoke from a position of privilege and expressed concern and shame over the fear and harm experienced by residents of color, immigrants, and newcomers. She encouraged the city to take stronger public stances, consider joining legal action against the federal government, and regularly reassess the city's response over time.

Ms. Luehr emphasized the long-term impacts on vulnerable populations, including caregivers, teachers, and service providers who are afraid to work and are facing loss of income, housing stability, and food security. She recommended expanding local partnerships, particularly with school districts and other local entities, to use public spaces and resources to provide food, supplies, and support to affected families. She stressed the need for sustained investment of time, energy, and resources to address ongoing harm.

**Ms. Jen DeMesquita, 1802 Oakcrest**

Ms. DeMesquita, a nine-year Roseville resident, stated that fear within the community is real and ongoing, with residents afraid to leave their homes for daily activities. While acknowledging the legal and practical limits on the city's authority, she urged city leaders to take meaningful action. She described the significant personal and community risks residents are taking to protect one another and emphasized that even those unable to be physically present are contributing at personal cost.

Ms. de Mesquita stated that residents are willing to accept risk to stand together and called on city leadership to similarly prioritize the needs and safety of all residents and fulfill their responsibility to serve the community.

**Mr. Andy Johnson, 218 County Rd C W**

Mr. Johnson, a Roseville resident, stated that he fears for his family's safety and believes constitutional protections are being violated by current federal enforcement activity. He questioned the role and effectiveness of law enforcement, arguing that police are unable or unwilling to protect residents in this context and that calling 911 is not helpful. He expressed skepticism about police accountability, training, and the "protect and serve" mission, citing court cases and recent statements by law enforcement organizations.

Mr. Johnson criticized what he described as police interference with community response efforts and questioned the allocation of city funding to law enforcement. He advocated for redirecting resources toward direct community support, such as food, housing-related services, and mutual aid, stating that community-led efforts are currently providing more effective assistance than government action.

**Ms. Amethyst O'Connell, 1361 Skillman Ave W**

Ms. O'Connell, a Roseville resident and mentor to a local high school robotics team, expressed concern that students in the community are fearful of immigration enforcement activity, including fear for their own safety and that of their friends. She characterized this as a failure of governance when young people feel unsafe. Using an engineering analogy, she urged the City Council to think creatively and assertively about the tools available to local government, suggesting that the city has more power than it is currently using. She encouraged Councilmembers to explore bold and unconventional policy options and to demonstrate courage and problem-solving leadership in responding to the situation.

**Mr. Matt Kaney, 2561 Cohansey Street**

Mr. Kaney, a Roseville resident, stated that he was seeking clarity rather than confrontation and focused his comments on Police Policy 413. He expressed concern that the policy language is unclear about what actions are prohibited versus merely discouraged and questioned whether there are consequences or

accountability mechanisms for violations. He cited specific sections where phrases such as “not required” or “should not” are used instead of “prohibited,” and asked whether stronger language is legally possible.

Mr. Kaney also questioned how the public can trust that cooperation with federal task forces does not involve immigration enforcement. He recommended that all interactions between city staff or police and federal law enforcement, outside of emergencies, be documented and made publicly available to improve transparency and trust.

**Ms. Emily Ruggles Johnson, 3060 Arthur St**

Ms. Ruggles Johnson thanked City Council members, city staff, and the Police Department for listening and for their service. Speaking as a parent and school leader, she acknowledged the difficulty and exhaustion of leadership during times of crisis and expressed appreciation for the Council’s willingness to hear community concerns. She encouraged city leaders, particularly those with privilege, to continue stepping outside their comfort zones, recognize their relative power, and deepen their engagement.

Ms. Ruggles Johnson recommended participating in community training focused on upstander and constitutional observer practices and offered to share related resources. She also thanked the Police Department for facilitating safety during a recent peaceful demonstration by not shutting it down, noting that officers’ presence helped prevent escalation. She concluded by emphasizing the importance of continued community organizing and solidarity.

**Ms. Naomi Dornfeld, 925 MN Hwy 36 W**

Ms. Dornfeld, a longtime Roseville resident, urged the City Council to adopt a separation ordinance limiting the city's involvement in federal immigration enforcement and to act more assertively in response to community fear. She expressed concern about racial profiling, trauma, and detention affecting neighbors, and stated that residents engaged in lawful observation and protest fear retaliation. While acknowledging the legal limits on the city's authority, she encouraged the council to push those limits creatively and proactively to protect residents.

Ms. Dornfeld asked the council to oppose portions of the proposed police policy that authorizes protection of federal agents, support stronger restrictions on the use of city resources for immigration enforcement, and consider additional measures to support residents facing housing instability during the ongoing crisis.

**Ms. Laura Bogurtha, 931 County Rd B2 W**

Ms. Bogurtha, a Roseville resident for 6 years, parent, and recent U.S. citizen, expressed strong concern and frustration about federal immigration enforcement activities affecting schools, parks, and neighborhoods. She described the fear her

children experience, particularly regarding school safety and the presence of enforcement activity near Little Canada Elementary and nearby parks. While acknowledging the police presence, she questioned why children feel pressured to protect adults and expressed disappointment that the city's response appears limited due to concerns about legal risk or potential funding losses.

Ms. Bogurtha emphasized that community members are willing to support stronger action, including through financial and nonprofit efforts, and urged the city to take more decisive steps to protect residents. She stated that current conditions have altered her family's daily life and asked the City Council to move beyond listening to meaningful action to ensure community safety and provide reassurance.

**Ms. Genny Grilli, 572 Sextant Ave W**

Ms. Grilli, a Roseville resident and parent of children in Roseville schools, described feeling unsafe traveling within the city due to recent enforcement activity. She recounted observing masked individuals in a residential area near children and schools, experiencing a frightening encounter in which her vehicle was chased and confronted, and later seeking assistance from a Roseville police officer at a city park.

Ms. Grilli stated that the officer declined to intervene and subsequently left after briefly speaking with federal agents, after which she reported being pursued by those agents in the park parking lot. She indicated she has dash camera footage documenting the incident.

Ms. Grilli expressed distress over what she characterized as a lack of police intervention and stated that residents deserve to feel safe in Roseville.

**Ms. Kathy Ramundt, 1161 Laurie Road W**

Ms. Ramundt, a Roseville resident, expressed pride in the community's response but criticized city leadership for what she described as a lack of creativity and urgency. She urged the city to think beyond legal constraints and examine, department by department, how each could take meaningful action to support residents and businesses. While acknowledging legal barriers, she questioned what steps the city is taking to challenge or change restrictive laws, including advocating with state and federal legislators.

Ms. Ramon encouraged the city to use the extensive public testimony already received to formally represent the community's concerns, coordinate with neighboring cities, and advocate collectively for legislative changes, arguing that unified city-level action would be more impactful than individual resident efforts.

**Mr. Brian Smith**

Mr. Smith, a Roseville resident since 1999, urged the city to minimize information sharing with federal immigration enforcement to the greatest extent possible. He expressed concern that the current Police Policy 413 uses vague language that discourages, rather than prohibits, information sharing and lacks clear accountability for violations. He cited specific policy language that he believes allows officers to exercise discretion in sharing information, arguing that this undermines public trust.

Mr. Smith encouraged the City Council to strengthen policy language, establish concrete prohibitions where legally permissible, and create accountability measures for any city employees who share information with federal immigration authorities, emphasizing that access to information is central to enforcement.

**Ms. Jamie Becker-Finn**

Ms. Becker-Finn, a Roseville resident and small business owner, expressed strong dissatisfaction with city leadership, stating that leadership requires clear public statements and moral clarity, not just legal action. She acknowledged that the city cannot force federal immigration enforcement to leave. Still, she argued that residents need to hear elected officials openly acknowledge that such enforcement activity is harming the community. She emphasized that many residents are taking personal risks to protect neighbors and feel unsupported by city leadership.

Ms. Becker-Finn praised the community's mutual aid, solidarity, and grassroots response, describing it as meaningful public service, and encouraged residents to recognize their collective strength and commitment to caring for one another.

**Ms. Shannon Weiss**

Ms. Weiss, a Roseville resident for 6 years, stated that many speakers had already shared both personal experiences and practical solutions and expressed skepticism that additional testimony would lead to action. She described working with children who live in constant fear for themselves and their families and said she has lost confidence that the government will intervene meaningfully. She emphasized that, regardless of other accomplishments, how the City Council responds to the current situation will define how the community remembers it.

**Ms. Joan Dao**

Ms. Dao, a longtime Roseville resident and active community member, described ongoing fear related to federal immigration enforcement activity near community facilities, including locations serving children, seniors, and alternative education programs. She shared the personal and emotional toll of living with constant vigilance, including the need for legal preparedness, documentation, and altered daily behavior due to fear of profiling.

Ms. Dao stated that residents feel unprotected and that police intervention has not occurred. In line with the city's stated values, she questioned whether current

actions reflect accountability, transparency, community, equity, safety, and integrity. She expressed concern that only parts of the community feel able to move freely and safely. She urged city leadership to take a stronger, values-driven stance to protect Roseville residents.

**Ms. Amy Perkins**

Ms. Perkins, a Roseville resident, expressed appreciation for the solidarity shown by community members and acknowledged the difficulty city leaders face in representing residents with differing views. She urged the City Council to use its platform to help move the community toward greater compassion and understanding, even if legal or policy changes are limited.

Ms. Perkins shared a personal encounter that highlighted divisions within the community and underscored the need for leadership that fosters empathy and kindness. She also expressed empathy for city staff and law enforcement, recognizing the challenges they face, and suggested that there may be opportunities for dialogue about concerns within public safety roles. She concluded by encouraging efforts to “push the needle” toward a more humane and united community response.

**Ms. Kari Lee**

Ms. Lee, a Roseville resident, strongly criticized the City Council’s proposed actions, stating that measures such as signage are insufficient given the seriousness of the concerns raised by residents. She argued that city leadership appears to prioritize avoiding conflict and protecting federal interests over safeguarding vulnerable community members.

Ms. Lee questioned continued funding for law enforcement, asserting that residents do not feel protected, and urged the city to redirect resources toward tangible supports such as housing stability measures. She emphasized the role of mutual aid and community action in addressing current needs and called on the council to take stronger, more meaningful action.

**Mr. John Sokalski, Sheldon St**

Mr. Sokalski, a longtime Roseville resident, stated that while much of the discussion has focused on actions the city can or cannot take regarding federal immigration enforcement, there has been insufficient focus on how the city can directly support residents. He emphasized the need to shift attention toward tangible assistance for families and community members, such as housing stability and other supports.

Mr. Sokalski encouraged the city to ask both departments and the community what resources and actions would be most helpful, and suggested the city serve as a central coordinator or conduit for community support efforts.

**Ms. Jessie Austin O’Neal, McCarron’s neighborhood**

Ms. Austin O’Neal, a Roseville resident, parent, and co-director of a Minnesota homelessness research organization, expressed concern for community members who are afraid to leave their homes, unable to work, and facing imminent rent deadlines. She warned of increased risk of eviction and homelessness during winter conditions. She urged the City Council to join Saint Paul and Minneapolis in calling on Governor Tim Walz to enact a statewide eviction moratorium to protect vulnerable residents.

**Ms. Linda Strahan**

Ms. Strahan, a long-time Roseville resident, stated that the community's anger, fear, and frustration reflect expectations for stronger action. While acknowledging the difficulty of governing with differing viewpoints among Councilmembers, she urged the City Council to return within the next two weeks with proposals that are bolder and more actionable. She expressed concern that current actions appear to defer to law enforcement and federal immigration enforcement rather than addressing community harm.

Ms. Strahan emphasized that some Councilmembers have been actively engaged in community response efforts and noted that the council is not acting uniformly. She encouraged the council to work collectively toward stronger measures, stating that continued progress is possible and necessary.

**Mr. Josh Carroll, South Owasso**

Mr. Carroll, a Roseville resident, thanked the City Council for placing the issue on the agenda and stated that it has helped bring the community together. While agreeing with many speakers, he expressed that the proposed ordinance lacks enforceability and should be strengthened. He suggested additional training for police and dispatch staff, citing residents' concerns about responses to immigration-related calls, particularly in city parks. Referring to the City’s stated value of integrity, he urged the council to take difficult but necessary actions, such as collaborating with neighboring cities to coordinate responses and engaging more directly with community conditions. He encouraged continued effort and leadership despite the challenges involved.

**Mr. Praj Vemireddy, Rice Street**

Mr. Vemireddy, a Roseville resident, acknowledged the limitations of local government and law enforcement capacity but expressed disappointment that the city’s response appears limited to signage and notifications. He stated that he became civically engaged because he believes local government can be a force for practical good, and said he expected more concrete action.

Mr. Vemireddy urged the city to continue exploring additional ideas and responses beyond posting notices, particularly if conditions escalate. He

encouraged city leadership to seek more meaningful ways to act within its authority.

**Ms. Kate Warden**

Ms. Warden, a decade-long Roseville resident and parent of two elementary-aged children, expressed deep appreciation for the community's solidarity and care for immigrant neighbors. She stated that after reviewing the meeting materials, she was disappointed that the proposed actions appeared limited to signage and policy language that she felt did not sufficiently prioritize resident safety.

Ms. Warden raised specific concerns about Police Policy 413, particularly provisions authorizing assistance to federal immigration officers, and urged that language be refocused on protecting Roseville residents instead. She also called for clear policies addressing school safety, including protections for school grounds and bus routes, noting that children are frightened and experiencing trauma.

Ms. Warden emphasized the need for stronger action to protect minors and suggested additional areas for city support, including housing stability and mental health resources. She encouraged city leadership to draw on the community's creativity and commitment to develop more robust policies, stating that this is a critical moment for leadership and that Roseville could serve as a model for positive change.

**Ms. Chris**

Ms. Chris, a Roseville resident and emergency medical dispatcher who works closely with Ramsey County, Roseville Police, and Roseville Rescue, expressed fear, frustration, and disappointment regarding the city's response. While thanking public safety staff for their service, she stated that the stories residents shared revealed an inadequate level of protection for the community. She cautioned against efforts to "maintain normalcy," arguing that current conditions are not normal and that treating them as such is harmful, allowing people to be overlooked. She urged city leadership to recognize the seriousness of the situation and respond accordingly.

**Mr. Eric, Lexington Ave**

Mr. Eric, a Roseville resident, questioned an emphasis on legal compliance over moral responsibility, arguing that laws are not inherently ethical and citing historical examples. He stated that many community members are taking personal risks to protect neighbors while fearing retaliation. He expressed frustration that city leadership appears hesitant to take bold action due to potential political or financial consequences.

Mr. Eric criticized what he described as accommodation of federal immigration enforcement and argued that community members, not federal agencies, need

support. He urged the city to think creatively, collaborate with neighboring cities, and take more assertive action to serve as a positive example for other communities.

Mayor Roe thanked residents for their testimony and stated clearly that federal immigration enforcement actions are harming people and that the city wants ICE to leave Roseville. He acknowledged community concerns about the language of police policy. He explained that an updated version of Police Policy 413 was drafted to better protect the public rather than federal agents, while recognizing it may not fully address all concerns. He emphasized that Roseville police must continue responding to all public safety needs, including medical emergencies, domestic violence, and property crimes, even during the current crisis. He clarified that any police interaction with federal immigration enforcement is intended solely to de-escalate situations and ensure the safety of everyone present, not to support ICE operations.

Mayor Roe addressed several points raised by the public, noting that cities in Minnesota do not have authority to levy income taxes and that the Fraternal Order of Police does not represent Roseville officers in labor matters. He expressed openness to exploring housing support options, including advocating for a state eviction moratorium and using existing city housing-related funds to assist residents facing rent hardship, while noting that further analysis is needed before taking action.

Mayor Roe reaffirmed the importance of maintaining trust between the community and local law enforcement, stating that actions by federal agents undermine that trust and harm public safety. He reiterated that ICE's current tactics violate constitutional principles, traumatize residents, and differ from prior enforcement practices, and emphasized that the city does not condone those actions. He concluded by clarifying the proposed policy language on immigration enforcement, reiterating that the city's mission is public safety for all residents, and inviting further council discussion and questions.

Councilmember Strahan emphasized that councilmembers are community members and neighbors who share residents' anger and concern about federal immigration enforcement activity and stated clearly that they do not want ICE operating in Roseville. She stressed that city officials did not bring federal agents into the community and should not be viewed as enemies.

Councilmember Strahan acknowledged the community's frustration but underscored that elected officials must operate within the law, even when others do not, and cannot simply disregard legal constraints.

Councilmember Strahan noted that councilmembers are balancing full-time jobs and personal responsibilities while responding to a large volume of public

communication and emphasized that fear and impact are being experienced broadly across the community in many different ways. She explained that the city is coordinating with neighboring communities and continuing to work on solutions, but that the situation is new and evolving.

Councilmember Strahan asked residents to assume good faith and positive intent, stating that collaboration is more effective than confrontation, and concluded by reiterating that city leadership wants ICE out of Roseville while also needing to work together lawfully to find solutions.

Councilmember Bauer explained that he began working on this issue several weeks earlier, in consultation with other cities and legal counsel, recognizing early on that action was needed even though clear solutions were not yet available. He stated that the agenda item was brought forward to start the conversation, fully aware that any initial actions, such as signage, would be insufficient and would understandably frustrate residents. He acknowledged that community anger and disappointment are justified and shared those feelings personally.

Councilmember Bauer emphasized that while current city actions may feel minimal, they are a starting point, and that he was focusing much of his effort on addressing the underlying legal limitations by working with county, state, and federal officials to pursue broader changes. He noted outreach to Congresswoman McCollum, coordination with other city councils, and discussions with the Roseville School District to understand impacts on families, teachers, and students.

Councilmember Bauer praised the community's rapid response, mutual aid, and grassroots efforts, noting that residents can act faster than government processes allow. He stated that while the city cannot match that speed, it can follow suit with policy support, housing assistance, and advocacy.

Councilmember Bauer described the city's influence as largely "soft power," such as advocacy, coordination, and access to higher levels of government, and said he is actively using that role.

Councilmember Bauer concluded by stating that he and other Councilmembers remain frustrated by the pace of change but are committed to continuing work to alter laws and systems so the city can take more meaningful action, acknowledging that progress will take time but affirming continued effort and engagement.

Councilmember Groff thanked residents for attending and acknowledged the large volume of emails and outreach he has been responding to, including late into the

night, to share information as it becomes available. He stated that some changes to the proposed ordinance were made directly in response to community feedback.

Councilmember Groff emphasized that the situation is affecting many people personally, including friends, neighbors, and families in the community, and acknowledged the stress, anger, and frustration residents are experiencing, which he said he shares.

Councilmember Groff described attending a meeting with Northeast Youth and Family Services and other city officials, where concerns were raised about the long-term impacts on children, noting that the harm being experienced will persist even after federal immigration enforcement activity ends. He expressed confidence that ICE activity will not last indefinitely but cautioned that the community faces a long recovery ahead. He concluded by calling for continued collaboration between the city and residents to work together toward solutions and healing.

Councilmember Schroeder thanked residents for attending and acknowledged the fear, anger, and pain being experienced across the community. She emphasized that while councilmembers may not always be visibly present at community actions, their most effective role is working to change laws and systems at higher levels of government.

Councilmember Schroeder described ongoing efforts, including meetings and coordination with mayors, city officials, county and state representatives, school leaders, police leadership, and city managers, to identify solutions and support the community.

Councilmember Schroeder noted that this work often happens behind the scenes, takes longer than anyone would like, and involves extensive time spent on calls, emails, and meetings.

Councilmember Schroeder stressed that councilmembers live in the community as well and are deeply affected by what is happening, and asked residents to understand that city leadership is operating within the authority they were elected to exercise. She reiterated that the council was listening closely to community input, citing same-day revisions to policy language made in response to public feedback. She affirmed that suggestions and emails were being actively considered.

Councilmember Schroeder concluded by emphasizing that the council and community were on the same team and that city leadership remained committed to continuing efforts to find solutions and support residents during this crisis.

Mayor Roe emphasized that the discussion was ongoing and that the actions proposed this evening were not final. He noted that many of the items before the council, particularly the signage, were requested directly by community members at the January 12 meeting and, while not a complete solution, were intended as a responsive first step.

Mayor Roe clarified earlier comments about parks and parking lots, explaining that his intent was not to suggest that residents should feel obligated or safe to use parks, but rather to note that full parking lots limit their use for other purposes. He apologized for any confusion or misinterpretation of those remarks.

Mayor Roe stated that the council has several actions before it and suggested an orderly approach to consideration, beginning with the proposed ordinance governing the use of city resources, followed by its accompanying resolution explaining legislative intent, and then the proposed revisions to Policy 413 regarding police and immigration matters. He noted that other materials presented were primarily informational.

Mayor Roe concluded by asking for clarification on the procedural requirements for approving the Policy 413 revisions, specifically whether a formal resolution or a council motion would be sufficient under the City's prior directive requiring council approval for changes to that policy.

Mr. Trudgeon responded that adoption of the revised Policy 413 would not require a resolution approving the policy as written, confirming that a motion, not a formal resolution, would satisfy the City Council's prior requirement for council approval of changes to that policy.

Mayor Roe acknowledged the clarification regarding the approval process and stated that consideration should begin with the proposed ordinance and its accompanying resolution. He asked councilmembers whether there were any suggested adjustments or concerns from the council's perspective, noting that additional revisions could be brought back at a later time if needed. He then referenced the relevant attachment in the meeting materials to continue the discussion.

Mayor Roe thought the council should start with the ordinance motion. He asked City Attorney Tierney for clarification on the motions.

City Attorney Tierney clarified for the record that the council could act with a single motion, but emphasized the need to be precise about what was being considered. She confirmed that the ordinance under discussion was the Use of City Resources Ordinance and that the accompanying item was a resolution affirming the lawful and appropriate use of city resources. She asked the Mayor

and council to confirm that these two items were the ones intended to be moved together, noting the number of agenda items under consideration.

Mayor Roe clarified that Attachment Five was the resolution outlining the basis and intent of the ordinance, and that the ordinance itself amended Title One of the City Code to establish a new section entitled "Use of City Resources."

Bauer moved, Schroeder seconded, enactment of Ordinance No. 1698 (Attachment 3) entitled, "An Ordinance Amending Title I to Establish Section 112 Entitled 'Use of City Resources.'" And enactment of Resolution No. 12209 (Attachment 5) entitled, "A Resolution Affirming the Lawful and Appropriate Use of City Resources to Protect Public Safety and Community Trust and Directing the City Manager to Establish Policies and Procedures Governing the Use of City Resources."

### **Council Discussion**

Councilmember Bauer spoke in support of both the resolution and the ordinance. He stated that the resolution clearly articulates the rationale for action, reaffirms Roseville's community values, and underscores that current federal immigration enforcement practices do not align with the community's or local law enforcement's standards.

Regarding the ordinance, Councilmember Bauer acknowledged that it does not fully meet the public's or his expectations but emphasized that it represents an actionable step the city can take at this time. He noted that while it is not a complete solution, it serves as a meaningful statement of intent and progress. He expressed hope that additional measures could be brought forward in the future and encouraged continued public engagement, accountability, and communication as the city continues working on the issue.

Councilmember Schroeder agreed with Councilmember Bauer, emphasizing that the ordinance and resolution represent an initial step rather than a final solution. She characterized the approach as incremental, noting that complex issues must be addressed over time.

Councilmember Schroeder described the ordinance as a "living document" that can be amended as circumstances evolve and additional information becomes available.

Councilmember Strahan asked whether adopting the ordinance would obligate city staff to enforce it, and whether converting the policy into an ordinance would materially change the city's ability to restrict or regulate federal immigration enforcement's use of city resources, including access to city-owned parking lots.

Mr. Trudgeon responded that, once adopted, violations of the ordinance would be legally citable. He stated that the ordinance would apply to both external parties and city employees, meaning that unauthorized use of city resources would constitute a violation of city law.

Mayor Roe thought it would be an Administrative Citation.

Councilmember Strahan asked whether, if adopted, the ordinance would be enforced against ICE agents or other federal personnel who use city property in violation of the ordinance's restrictions, including occupying spaces where such use is expressly prohibited.

Mr. Trudgeon stated that, while the ordinance would technically allow enforcement by citation, the city currently lacks a clear, practical mechanism to do so. He explained that issuing a citation requires identifying a responsible individual. In the case of ICE activity, the city lacks reliable mechanisms for identifying and holding individual agents accountable. As a result, any citation would likely have to be directed broadly to the Department of Homeland Security, which presents significant enforcement challenges.

Mayor Roe acknowledged the enforcement challenges associated with the ordinance, noting that similar city rules, such as prohibitions on unauthorized events like raves or car shows in city parking lots, are typically enforced administratively and often only by police when there is observable criminal activity. He stated that enforcing the ordinance would pose comparable challenges but expressed confidence that staff could work toward practical solutions.

Mayor Roe suggested that, if necessary, repeated or ongoing citations could be issued to the appropriate federal offices and indicated the city would continue to explore workable enforcement approaches. He then asked whether there was any further discussion on the motion.

Councilmember Groff supported the motion, emphasizing that the ordinance is an initial step rather than a complete solution. He acknowledged the community's frustration and noted that government processes are not designed to move quickly, particularly in complex situations like this.

Councilmember Groff emphasized the need for continued action beyond the ordinance, including collaborating with neighboring cities to share information, strategies, and experiences. He noted that Roseville has often been ahead of other communities in developing policy responses and indicated his intent to continue regional collaboration to address ICE activity in Roseville.

**Roll Call**

**Ayes:** Groff, Strahan, Schroeder, Bauer, and Roe.

**Nays:** None

Groff moved, Schroeder seconded, approval of Ordinance Summary Resolution No. 12210 (Attachment 4) entitled, “A Resolution Approving Publication of an Ordinance Summary of ORD No. 1698 Amending Title I, to Establish Section 112 of the Roseville City Code.”

**Roll Call (Super Majority Required)**

**Ayes:** Groff, Strahan, Schroeder, Bauer, and Roe.

**Nays:** None

Mayor Roe moved the meeting forward to consideration of Policy 413 (Immigration Matters).

Strahan moved, Groff seconded, to not approve Policy 413 Updates (Attachment 2) entitled, “Immigration Matters” referring it back to staff for further refinements based on concerns expressed in this meeting.

**Council Discussion**

Councilmember Strahan requested that the policy be revised to better align with the statement in Section 413.3 identifying the Roseville Police Department as a victim-centered organization, and to clarify further that the policy reflects a citizen-centered approach.

Councilmember Strahan stated that she wanted the policy language reworked to ensure it fully meets those principles before council approval.

Councilmember Groff stated that he also had concerns with the current language of Police Department Policy 413 and supported revising it. He specifically referenced Section 413.6, expressing concern about the paragraph that authorizes department members to assist in federal immigration enforcement.

Councilmember Groff indicated that the clause referring to the “safety of federal immigration employees as they perform their duties” should be reconsidered and potentially removed. That further discussion and revision of this language was warranted before approval.

Mayor Roe expressed support for continuing work on revisions to Police Department Policy 413, noting that the existing policy would remain in effect until any changes are formally approved.

**Roll Call**

**Ayes:** Groff, Strahan, Schroeder, Bauer, and Roe.

**Nays:** None

Mayor Roe then outlined additional matters for future council consideration, including developing a city position or action to encourage the State of Minnesota to consider an eviction moratorium. He also informed the public that the Economic Development Authority (EDA) would meet in February to review funding for housing-related programs, including the potential use of sales tax housing funds to assist residents with rent and housing stability.

Mayor Roe noted that the city is awaiting further information regarding a potential state lawsuit related to federal immigration enforcement activity and the implications or process for possible city participation.

City Attorney Tierney confirmed that her firm has contacted the Minnesota Attorney General's Office regarding the ongoing legal response to federal immigration enforcement activity. She explained that the Attorney General's Office is currently heavily engaged in responding to the situation across the state.

City Attorney Tierney stated that the firm is seeking guidance on how cities can most effectively support the state's efforts and that, once direction is received, staff will report back to the council with recommendations.

Mayor Roe stated that it was appropriate for the city to coordinate with the Attorney General's Office to understand how Roseville can best support the state's legal efforts. He then invited any additional council discussion related to the issue, acknowledging that further items would likely return to the council in the future.

Mayor Roe addressed data and privacy concerns, noting that existing city policy strictly limits the use and sharing of data, including automated license plate reader (ALPR) information. He explained that ALPR data is collected solely for legitimate local law enforcement purposes, such as identifying stolen vehicles, violent offenders with active warrants, or protection order violations, and may only be shared with other law enforcement agencies when necessary for those purposes.

Mayor Roe emphasized that Roseville does not share ALPR data with private vendors or for non-law-enforcement uses, and that Minnesota's Data Practices Act imposes strict legal limits on what information cities may release.

Mayor Roe noted that the city has further strengthened its policies to explicitly prohibit sharing data for immigration enforcement purposes, except where required by law.

Mayor Roe concluded by affirming the city's commitment to maintaining the strongest possible safeguards around data privacy and asked whether there were any additional comments from councilmembers.

Councilmember Strahan noted that the meeting began with 17 action items, including one brought forward by Councilmember Bauer and several others compiled from community emails received before the previous meeting, as well as a citizen petition. She observed that some requests overlap or correspond with one another. In contrast, others fall outside the city's legal or structural authority, such as actions that require executive powers the city does not possess.

Councilmember Strahan emphasized that continued progress depends on receiving a variety of ideas and proposals rather than large volumes of identical messages, as new perspectives may identify actions the city can take. She acknowledged that the process is slow but reiterated that councilmembers are working collaboratively with other leaders toward the shared goal of achieving positive change for the community.

Mayor Roe acknowledged community frustration and affirmed that council and staff are actively exploring creative and alternative approaches within the city's authority. He referenced prior consideration of an emergency declaration, ongoing coordination with county, regional, and nonprofit partners, and regular engagement with multi-agency groups addressing youth violence, community safety, and immigrant support.

Mayor Roe emphasized the significant and lasting harm caused by current federal immigration enforcement practices, particularly to immigrant communities, youth, and mental health across the city. He noted that residents respond in different ways and at different speeds, all of which are valid, and expressed appreciation for the community's engagement, courage, and mutual support.

Mayor Roe acknowledged that the city's actions may not yet be sufficient and committed to continued effort, learning, and collaboration.

Mayor Roe concluded by reaffirming that Roseville's strength lies in its residents, stating that the city's resilience and character come from the community's people, and expressed confidence that Roseville will continue working together to address both the immediate crisis and its long-term impacts.

Mr. Trudgeon asked the council for confirmation that city staff may brainstorm and explore creative and supportive ways to assist community-led efforts currently underway. He indicated that staff would work on identifying potential ideas and actions in the coming days, pending council agreement.

Mayor Roe explained that the City Manager's request for clarification was intended to ensure staff receive clear and specific direction from the council, noting that the council has a history of providing broad or imprecise guidance at the end of discussions. He expressed appreciation for the staff's participation in recent training sessions and encouraged continued engagement.

Mayor Roe indicated that further review and revision of Policy 413 would be needed. He noted that it may not be feasible to return the policy at the next meeting due to agenda constraints. He suggested that a future meeting in early February would be a more realistic timeframe for continued discussion and potential action.

Mr. Trudgeon stated that the council could discuss an eviction moratorium as part of the city's legislative priorities at the upcoming February 9 meeting, noting that legislative priorities are already scheduled for consideration at the next meeting. He indicated that staff could incorporate this topic into that discussion.

Mayor Roe noted that, as a special meeting, no additional topics could be considered under state law.

8. **Council Direction on Councilmember Initiated Agenda Items**
9. **Approve Minutes**
10. **Approve Consent Agenda**
11. **Future Agenda Review, Communications, Reports, and Announcements – Council and City Manager**
12. **Adjourn**

Strahan moved, Groff seconded, adjournment of the meeting at approximately 9:13 p.m.

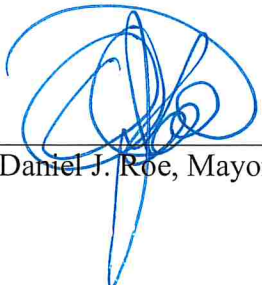
**Roll Call**

**Ayes:** Groff, Strahan, Schroeder, Bauer, and Roe.

**Nays:** None.

ATTEST:

  
\_\_\_\_\_  
Patrick J. Trudgeon, City Manager

  
\_\_\_\_\_  
Daniel J. Roe, Mayor